1. September 14, 2020 Executive Committee Agenda
   Documents:
   
   SEPTEMBER 14, 2020 EXECUTIVE COMMITTEE AGENDA.PDF

2. September 14, 2020 Executive Committee Packet
   Documents:
   
   SEPTEMBER 14, 2020 EXECUTIVE COMMITTEE PACKET.PDF
NOTICE: DUE TO THE CONTINUING PUBLIC HEALTH EMERGENCY, THIS MEETING IS PLANNED TO PROVIDE FOR REMOTE OR OFF-SITE ATTENDANCE BY COMMITTEE MEMBERS.

The Walworth County Government Center remains open, but in-person attendance may be limited to help ensure appropriate social distancing is observed. ALL INDIVIDUALS ARE STRONGLY ENCOURAGED TO WATCH THE MEETING STREAMING LIVE AT https://mediasite.co.walworth.wi.us/Mediasite/Play/e75677ff44594e41af4f3afe606905c91d.

Individuals wanting to provide a Public Comment can do so remotely by telephone, but must contact the County Administrator’s Office at 262-741-4357 on the day of the meeting and at least 15 minutes prior to the start of the meeting to obtain instructions.

(Posted in compliance with Sec. 19.84 Wis. Stats.)

A quorum of the Agriculture and Extension Education, Land Conservation and Park Committees will be in attendance. It is possible that a quorum of the county board or any of its other committees could be in attendance at this meeting.

Agenda enclosures are available upon request from the County Administrator’s Office or on the County’s web page (www.co.walworth.wi.us). The agenda packet, including supporting documents, may be large, depending upon the number of enclosures. Downloading it will require ample computer memory and may take significant time.

AGENDA

Note: all agenda items are subject to action.

1. Call to order
2. Roll call of committee members
3. Agenda withdrawals, if any
4. Agenda approval
5. Approval of Minutes
   a) July 20, 2020 Executive Committee Meeting (pp. 4-7)
6. Public Comment Period
7. Consent Items – expense/mileage reimbursement claims submitted by:
   a) Rick Stacey, County Board Supervisor, in the amount of $31.74 (pp. 8-9)
8. Appointments  
   a) Appointment to Southeastern Wisconsin Regional Planning Commission (SEWRPC) (pp. 10-11)

9. Unfinished Business  
   a) Radio System Replacement for the Sheriff’s Office – Update (pp. 12-21)

10. New business  
    a) Wisconsin County Association (WCA) Annual Business Meeting and Review of WCA Proposed Policy Resolutions (pp. 22-131)  
    b) Wisconsin Department of Administration Preliminary Estimate of the January 1, 2020 Population for Walworth County (pp132-133)  
    c) Bayfield County Resolution No. 2020-065 – To Conduct Countywide Advisory Referendum on Creation of Nonpartisan Procedure for the Preparation of Legislative and Congressional Redistricting Plans and Maps (pp. 134-138)  
    d) 2020 Goals for Administrator (p. 139)

11. Reports/announcements by Chairperson

12. Set/confirm next meeting date and time – Monday, October 19, 2020 at 10:00 a.m.

13. Claims and litigation. The committee may discuss the following topic(s) in open session. The committee may convene in closed session pursuant to the exemption contained in Section 19.85(1)(g) of the Wisconsin Statutes, “conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved,” relative to the items listed below:

   a) Claim for Vehicle Damage – Natasha Zwijacz (pp. 140-144)  
   b) Notice of Claim – WSPR Enterprise, LLC (p. 145)

The committee will reconvene in open session and may discuss and/or take action on the above-referenced agenda item(s).

14. Adjournment

Submitted by: Dave Weber, Committee Chairperson  
Mark W. Luberda, County Administrator  

Posted: September 10, 2020
Memorandum

To: Walworth County Executive Committee

From: Mark W. Luberda, County Administrator

Date: September 10, 2020

RE: September 14, 2020 Executive Committee Meeting

Consent Items. Expense and mileage reimbursement claims submitted by County Board Supervisor Rick Stacey are included on the agenda for approval.

Appointments
Southeastern Wisconsin Regional Planning Commission (SEWRPC). At the May 18, 2020 Executive Meeting, I forwarded the nomination of County Board Supervisor Dave Weber to replace County Board Supervisor Nancy Russell as the county-appointed representative on SEWRPC. Due to personal reasons, Dave Weber has declined the appointment prior to taking the position on the Commission. Upon consultation with County Board Chair Russell and Executive Committee Chair Weber, I recommend Supervisor Brian Holt be appointed to as SEWRPC Commissioner.

Unfinished Business
Radio System Replacement for the Sheriff’s Office – Update. Attached is a cover memo from the Sheriff and a detailed summary report comparing the two consultant studies and recommending a course of action. The purpose of the discussion is to update the Executive Committee as to those results. Without objection from the Committee, Sheriff’s Office staff, in consultation with other County staff as appropriate, will continue to prepare the necessary documentation for bidding of the project. While that is being prepared, further review of the two studies will be performed by the County Administrator to help identify potential issues prior to the bidding process or with the bidding process itself. As this project is recommended for funding within the 2021 Administrator’s Budget as recently submitted, it was important to provide the County Board members with an update. No specific action is expected of the Committee, but the Committee may decide to “receive and file” the report or take any other action they deem appropriate.

New Business
Wisconsin County Association (WCA) Annual Business Meeting and Review of WCA Proposed Policy Resolutions. Enclosed in your packet are advisory resolutions that will be considered at the WCA annual business meeting later this month. County Board Chair Nancy Russell will be casting Walworth County’s vote on these resolutions and would appreciate any guidance you can provide. Please note that Chair Russell has advised the WCA that Resolutions 6, 7, 8, and 9 should be addressed separately. Please also note that where the WCA Resolutions Committee Recommendation indicates “Indefinitely Postpone,” the WCA is intending to take no
further action in support of the resolution. Consistent with past practice, this item does not require full Board approval.

*Wisconsin Department of Administration Preliminary Estimate of the January 1, 2020 Population for Walworth County.* Enclosed in your packet is the State Department of Administration’s estimate of January 1, 2020 population for Walworth County. We have no reason to believe the report contains any errors. There is no committee action required at this time.

*Bayfield County Resolution No. 2020-065 – To Conduct Countywide Advisory Referendum on Creation of Nonpartisan Procedure for the Preparation of Legislative and Congressional Redistricting Plans and Maps.* Included in your packet is a resolution from Bayfield County approving an advisory referendum question on the November 3, 2020 Fall election ballot requesting the Wisconsin Legislature to create a nonpartisan procedure for the preparation of legislative and congressional district plans and maps. At the September 8, 2020, County Board meeting, Supervisor Grant requested this item be forwarded to the Executive Committee. For your reference, I have included the advisory resolution that Walworth County approved in July 2019 regarding this topic.

At their meeting of April 27, 2020, the Executive Committee considered two very similar resolutions from St. Croix and Trempealeau Counties. At that meeting, the Committee placed the resolutions on file because (per the minutes) “the content matter included in the two resolutions had previously been addressed by the Walworth County Board of Supervisors through Resolutions No. 18-16/17 and Resolution No. 34-07/19, which basically contained the same position and intent without an expiration date.” Additionally, the Bayfield County action addresses a referendum during the November 3, 2020, election; however, the County Clerk advises that the statutory deadline has passed for placing any such referendum on that ballot. Given your past actions and the timing, I am not aware of further action that is required on this item.

2020 Goals of the Administrator. Chair Russell asked this item be placed on the agenda for discussion because the Administrator’s contract anticipates that the Board will establish goals for the County Administrator each year. She asked that I prepare a slate of potential goals for consideration. That list for your consideration is attached. Recognizing that these are goals for 2020 despite being fairly deep into the year, I have suggested a few of them that are written as if prepared upon my initial hiring. Others recognize priorities that arose during the year. I broke them into a few broad categories to try to address multiple aspects of the position. They are not listed in any priority order.

In establishing goals, I think it is important to recognize that they should consider or anticipate unexpected, important projects can arise; the pandemic is probably the best, although extreme, example of this. Please note that this is scheduled in open session as a discussion of goals. Later in the year or early next year a closed-session
opportunity to evaluate my performance against the goals you establish will be placed on the agenda.

**Claims and litigation.** Your agenda includes one (1) claim matter for discussion in closed session.

Please call with any questions you may have.

MWL/sr
Chair David Weber called the meeting to order at 10:00 a.m.

Roll call confirmed all members were present either in person or remotely: Chair David Weber; Vice Chair Daniel Kilkenny; Supervisors Brian Holt, Susan Pruessing and Nancy Russell. A quorum was declared.

Others in Attendance
County Board Supervisors: Ryan Simons, Rick Stacey, Kathy Ingersoll, Jerry Grant
County staff: County Administrator Mark W. Luberda; Corporation Counsel/Director of Land Use and Resource Management (LURM) Michael Cotter; Director of Health & Human Services Elizabeth Aldred; and County Clerk Kimberly Bushey
Members of the Public: Patricia Gillette, Partnership Specialist, Chicago Regional Census Center, U.S. Census Bureau

On motion by Supervisor Russell, second by Supervisor Holt, the agenda was approved with no withdrawals.

On motion by Supervisor Pruessing, second by Supervisor Russell, the minutes of the June 15, 2020 Executive Committee Meeting were approved.

Public Comment – There was none.

Consent Items – expense/mileage reimbursement claims submitted by:
  a) Anna Seaver, citizen representative on Board of Adjustment, in the amount of $71.02
  b) Rick Stacey, County Board Supervisor, in the amount of $15.87

  Supervisor Russell offered a motion, second by Supervisor Pruessing, to approve the expense/mileage reimbursement claims for Anna Seaver in the amount of $71.02 and Rick Stacey in the amount of $15.87. Motion carried 5-0.

Unfinished Business
  a) Correspondence from County Board Vice Chair Jerry Grant regarding County Board election years, including consideration of as to the size of the County Board
  Chair Weber stated these two items were placed on the agenda allowing all County Board Supervisors an opportunity to express their concerns and opinions relative to the subject. Weber briefly explained the request of County Board Vice Chair Jerry Grant and stated the board member numbers were previously reduced from 25 to 11 and that there has been some discussion of increasing the number of members to 15.

  Grant stated he would like to see four additional members on the County Board and to have alternate year elections in order to maintain consistency in the board. Supervisor Russell requested the two items be taken separately.

  Supervisor Russell offered a motion, second by Supervisor Holt, to increase the County Board size to 15.
  Russell stated the board size of 15 members could have the same makeup of the committees, but each supervisor would either have fewer committee assignments or two additional supervisors would be placed on each committee with the same number of committees, which could be decided at a later date. Discussion then focused on the timeline required to pass an ordinance relative to increasing the County Board size; Public Law 94-171; and the process required for redistricting by the Southeastern Wisconsin Regional Planning Commission (SEWRPC). Vice Chair Kilkenny stated 15 members is a reasonable number and suggested placing the subject on the County Board’s
agenda for discussion. Supervisor Ingersoll expressed concern with attending multiple meetings in a single day and the level of effectiveness given to topics within those meetings. Supervisor Holt stated the two separate issues are a bit at odds with each other unless you are talking about long term consistency by slightly diminishing the power of each board member.

Supervisor Russell said she is not in favor of diminishing power on the board. She is merely trying to be more consistent with the rest of the state relative to County Boards and eliminate the challenge to replace a supervisor who has fallen ill or passed away.

County Administrator Mark W. Luberda suggested putting together a recommendation of procedures to be brought back to the September Executive Committee meeting relative to a specific time line addressing the following subjects as they relate to potential public meetings: 1) SEWRPC and the drawing of district lines relative to the Redistricting Plan for Walworth County following the 2020 United States Census; 2) Potential increase in the number of County Board Supervisors; and 3) Staggered County Board election years.

Supervisor Simons stated he is unaware of any individual or group of individuals that are not being properly represented and/or task that is not being handled at this time. He is uncertain as to the incentive for the change.

Chair Weber stated if there is no concern as to the representation to the constituency, then what we are really focusing on is diluting the burden of management from the county amongst the supervisors. Supervisor Pruessing said she feels comfortable representing her district as it stands.

Supervisor Russell asked Administrator Luberda to speak with SEWRPC and inquire as to what issues they may have with the time line(s).

Chair Weber called for a vote on the motion. Vice Chair Kilkenny offered a motion to table this matter regarding consideration as to the size of the County Board, to the next Executive Committee Meeting in order to receive further information from Administrator Luberda. Discussion followed with Supervisor Holt inquiring as to what additional information is needed in order to make a decision differently. Administrator Luberda stated while taking into consideration meetings for public discussion, he was first going to focus on the time line of key election dates along with the time SEWERPC requires relative to their redistricting efforts. He then plans to pull together an academic perspective on board sizes. Due to the lack of a second, Vice Chair Kilkenny offered to amend the motion to transfer to the County Board without recommendation to allow for public comment. Supervisor Russell stated she believes the best thing to do is discuss this at the September County Board meeting.

Vice Chair Kilkenny offered a motion, second by Supervisor Pruessing, that all prior motions be withdrawn; that this matter regarding consideration as to the size of the County Board be referred to the September County Board for discussion and possible decision; and for Administrator Luberda to provide whatever information he can prior to or at that date. Motion carried 5-0.

Chair Weber called for comments relative to staggered terms, which he finds relevant to the number of board members representing the constituency. Supervisor Holt provided information relative to contested seats for the past ten election years and stated the County Board is one of the most consistent bodies of elected officials within the state. He expressed concern with the complicated process of moving to staggered year terms asking 50% of the board to run for a single year term coming up in 2022 for a 10% incumbent defeat rate and stated this doesn’t seem right. Supervisor Grant expressed concern with the increase in incumbent challenges and stated there is a need for board consistency and he feels this is a critical issue for Walworth County. Supervisor Russell recommended placing this matter on hold until after the redistricting and perhaps after the 2022 election. County Clerk Bushey stated on November 8, 2021 she must run a Type A Notice in the weekly newspapers with a list of current incumbents and what the term of the office will be for the future. Cotter stated the ordinance would have to be published as a Class 1 Notice prior to November 8, 2021. Supervisor Russell offered a motion, second by
Supervisor Holt, to table this matter regarding County Board election years until a future date after the census has been taken and redistricting has been completed. Discussion followed. Motion carried 5-0.

b) Proposed Ordinance regarding Naming Public Real Property
Administrator Luberda gave a brief overview of Ord. No. **05/20 – Creating Sections 16-4, 42-10, and 54-3 of the Walworth County Code of Ordinances Relating to the Naming of Public Real Property and explained the purpose for the proposed ordinance. Discussion then focused on the criteria and parameters required for future renaming as set forth in the proposed ordinance. **Supervisor Russell offered a motion, second by Vice Chair Kilkenny, to approve the proposed ordinance relating to the naming of public real property.** Supervisor Russell said she feels there is a need for rules relative to naming of public real property and believes the Finance Committee should be involved relative to any costs that may be incurred. **Motion carried 5-0.**

c) Correspondence from County Board Vice Chair Jerry Grant in regards to requiring committee citizen members be residents of Walworth County, including draft proposed ordinance
Chair Weber expressed concern with obtaining qualified individuals who are willing to accept the responsibilities of becoming a committee citizen member. **Administrator Luberda gave a brief overview of Ord. No. **09/20 – Amending Section 2.238 of the Walworth County Code of Ordinances Relating to Citizen Committee Members and explained Section C on Page 26 of the packet entitled “Considerations in selection of nominees.”** **Supervisor Holt offered a motion, second by Vice Chair Kilkenny, to approve the proposed ordinance relating to citizen committee members.** Supervisor Russell and Corporation Counsel/Director of Land Use and Resource Management (LURM) Michael Cotter confirmed there is no requirement for a Lake District citizen member to maintain residency or employment within Walworth County, as they fall under state statute. **Motion carried 5-0.**

New Business
a) Correspondence from the Chicago Regional Census Center regarding Census Outreach to Wisconsin Counties Patricia Gillette, Partnership Specialist, Chicago Regional Census Center, U.S. Census Bureau provided an update regarding the 2020 United States Census response rate and explained the process in which the U.S. Census Bureau is working to obtain the required census information. Discussion then focused on how Walworth County could assist with the process.

Reports/announcements by Chairperson – There was none.

Confirmation of next meeting date and time: The next meeting was confirmed for Monday, September 14, 2020 at 10:00 a.m.

Claims and Litigation
The Committee convened in closed session at approximately 11:24 a.m. on motion and second by Vice Chair Kilkenny and Supervisor Holt pursuant to the exemption contained in Section 19.85(1)(g) of the Wisconsin Statutes, “conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved,” relative to the items listed below. A roll call vote was conducted and all members present voted “aye.” **County Administrator Mark W. Luberda and Corporation Counsel/Director of Land Use and Resource Management Michael Cotter remained in closed session.**

   a) Claim for Vehicle Damage – Natasha Zwijacz
   b) Claim for Vehicle Damage – Damoned Brown, Sr.
   c) Notice of Injury Pursuant to Wis. Stat. § 893.80(1)(a) – WSPR Enterprises, LLC
   d) Complaint and Jury Demand – Dangelo Lux

The committee reconvened in open session at 11:52 a.m. on motion and second by Vice Chair Kilkenny and Supervisor Russell.
Vice Chair Kilkenny offered a motion, second by Supervisor Russell, to proceed as discussed in closed session on items a) b), c), above herein and that item d) be denied. Motion carried 5-0.

Adjournment

On motion and second by Vice Chair Kilkenny and Supervisor Pruessing, Chair Weber adjourned the meeting at 11:54 a.m.

Submitted by Patricia Sommers, Administrative Assistant. Meeting minutes are not considered final until approved by the committee at the next regularly scheduled meeting.
## Form 1-651-A: 2020 BUSINESS EXPENSE

**Claimant's Name:** Rack Stacey  
**Vendor # or Empl #:** 5820  
**Claimant's Address:** W2373 New Deal Avenue, East Troy, WI 53120

**By my signature of this form, I certify that I have a valid drivers license and required vehicle liability insurance, available upon request.**

**Date of Expense** | **Description** | **Destination / Location** | **Mileage** | **Parking or Tolls** | **Lodging** | **Breakfast** | **Lunch** | **Dinner** | **Non-Mileage** | **Total** | **Non-Mileage** | **Mileage ($0.575)** | **Total Travel Expense** | **Less Advances** | **Total Reimbursement** |
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<td>Government Center - sign zoning plats (round trip from home)</td>
<td>100 W. Walworth St., Elkhorn</td>
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**TOTAL MILEAGE:** 27.6  
**TOTAL PARKING:** 0.00

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**TIME NEEDED IF CLAIMING MEALS/LODGING**

*Note: Please attach all receipts to a separate 8 1/2 X 11 piece of paper*

**Claimant's Statement:** I declare, under penalties of perjury, that this account of expenses is true and correct in conformity with applicable county policies, related travel schedules and instructions. This claim represents reasonable and actual expenses necessarily incurred by me personally in performance of my official duties and I have either signed or certified by my registration fee or properly reimbursed to me by the County or any other source.

**Supervisor's Statement:** I certify that I have reviewed this expense claim and find it to be reasonable and in compliance with established policy and the mission of the department.

**Claimant's Signature**  
**Date:** 8-18-2020

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**General Notes:**

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**Acct#**  
1010-51650  
$ 15.87  
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## Form 1-651-A: 2020 BUSINESS EXPENSE

### REIMBURSEMENT FORM

By my signature of this form, I certify that I have a valid drivers license and required vehicle liability insurance, available upon request.

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### Total Mileage: 27.6

### Total Parking: 0.00

### TIME NEEDED IF CLAIMING MEALS/LODGING

* Note: Please attach all receipts to a separate 8 1/2 X 11 piece of paper

Claimant's Statement: I declare, under penalties of perjury, that this account of expenses is true and correct in conformity with applicable county policies, related travel schedules and instructions. This claim represents reasonable and actual expenses necessary incurred by me personally in performance of my official duties and no portion of this claim was provided free of charge or covered by my registration fee, or previously reimbursed to me by the County or any other source.

Claimant's Signature: [Signature]

Date: 08/20/2020

Supervisor's Statement: I certify that I have reviewed this expense claim and find it to be reasonable and in compliance with established policy and the mission of the department.

Supervisor's Signature: [Signature]

Date: [Date]

Print Supervisor's Name:

### General Notes:

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Less Advances:

Total Reimbursement: 15.87

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Nomination for Committee/Board/Commission Appointment

Committee: Southeastern Wisconsin Regional Planning Commission (SEWRPC)

Nominee: Brian Holt, Supervisor

Residence: Town of Sugar Creek

Submitted by: Mark W. Luberda, County Administrator

Authority: Section 59.18, Wisconsin Statutes

Who will the nominee replace? Nancy Russell/Dave Weber

When did/does the incumbent’s current term expire? September 15, 2024

Was this vacancy advertised? 

Comment 

Upon confirmation, Supervisor Holt would fill the unexpired term of Nancy Russell, which will expire on September 15, 2024. A previous appointment of Mr. Weber was declined for personal reasons. Supervisor Holt's farming experience will bring some desired diversity to the commission.

For incumbents, committee attendance, if known:
WALWORTH COUNTY
NOTICE OF INTEREST TO SERVE AS A CITIZEN REPRESENTATIVE

Name: Brian E. Holt
Date: 9/9/20

Phone: ____________________
Email: ____________________

Mailing Address: ____________________________________________________________

I reside in: ☑ the Town of Sugar Creek
☐ the Village of ____________________________
☐ the City of ____________________________

Please consider me for appointment to: SEWRPC Commission

I am interested in serving as a citizen representative because: I am an involved
and active participant in my community and county, I am interested in the long term health and sustainability
of my region and state.

Special skills, experience or qualifications I possess related to this appointment are:
Small business owner, Retain, Jaycees Board member, County Board Supervisor.

Check one of the following:

☑ I am a resident of Walworth County and reside in the appropriate jurisdiction to
serve on the board or commission for which I am applying.
☐ I am not a resident of Walworth County.

I certify that the information I have provided is truthful to the best of my knowledge.

Signature of Applicant: ____________________________  Date: 9/9/20

Feel free to attach any additional documentation to this form.
Memorandum

To: County Administrator Mark Luberda
    Walworth County Executive Committee

From: Sheriff Kurt Picknell

C: Captain Todd Neumann
    Undersheriff Dave Gerber

Date: September 1, 2020

Re: Walworth County radio system replacement - update

In 2016, Walworth County began the process of evaluating the current radio infrastructure in extensive detail to plan for a system replacement. At that time, we engaged the consulting services of Elert and Associates, now known as True North to complete a comprehensive study and make a recommendation for the countywide radio system. Elert and Associates recommended a 700/800 MHZ APCO Project 25 Compliant Digital Trunked Radio System. Elert and Associates estimated that the project would cost approximately $25 million to complete.

We collectively decided to obtain a “second opinion study” to confirm that this proposed solution was accurate in both needs and costs. In late 2019, we retained the services of Mission Critical Partners. Mission Critical Partners completed a second study of the County Radio infrastructure in early 2020 which also recommends a 700/800 MHZ APCO Project 25 Compliant Digital Trunked Radio System. Mission Critical Partners also estimates that this system will cost approximately $25 million to complete.

Attached for your review is Captain Todd Neumann’s detailed summary of the results of both studies from 2016 and 2020. I appreciate County Administrator Luberda’s discussion and review on this matter to bring you up to date. The attached summary also lays out an expected timeline of completion, preliminary budget breakdown, and our collective recommendations for the system. Captain Neumann and I will be available to answer any further questions or comments you may have concerning this proposed project.

/wjb
Walworth County Sheriff's Office
Radio Study Review and Recommendations
Captain Todd Neumann

In 2016, Walworth County began a comprehensive review of the current radio system in order to assess and plan for a needed radio system upgrade. In 2016 the county contracted with Ellert and Associates (now True North) to complete this study. True North conducted an in-depth study of the County radio systems by surveying sites, speaking with stakeholders and reviewing current operations. True North concluded that the County should pursue a 700/800 Mhz APCO Project 25 Digital trunked radio system with an estimated cost of $25 million dollars.

<table>
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<tr>
<th>Ellert and Associates (True North) Est. Cost Breakdown</th>
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<td>Est Civil Work for 11 Sites</td>
</tr>
<tr>
<td><strong>Total</strong></td>
</tr>
</tbody>
</table>

This is one of the largest capital projects that the County has undertaken, and with that in mind the County determined that a second opinion should be sought in order to ensure that funding for this system was being spent in a responsible manner. In 2019 the County contracted with Black and Veatch (now Mission Critical Partners) to
perform a second independent study and verify the results of the first study. Mission Critical Partners completed a second study that recommended the County implement a 700/800mhz APCO Project 25 Digital trunked radio system with an estimated cost of $25.5 million dollars.

<table>
<thead>
<tr>
<th>Mission Critical Partners Est. Cost Breakdown</th>
</tr>
</thead>
<tbody>
<tr>
<td>Site/RF Equipment</td>
</tr>
<tr>
<td>Backhaul Network</td>
</tr>
<tr>
<td>Facilities &amp; Site Improvements</td>
</tr>
<tr>
<td>Subscriber Terminal Equip</td>
</tr>
<tr>
<td>Vendor Incentives</td>
</tr>
<tr>
<td>Total</td>
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</tbody>
</table>

Now that the second study is completed, I have had the opportunity to review the recommendations of both studies. Both studies align with each other in their recommendations for a 700/800 mhz APCO Project 25 Digital trunked radio system. Further, both studies agree on the cost. After reviewing the contents of both studies, I make the following recommendations as we prepare to proceed with this study.

**System Ownership**

Both studies recommend the county build a stand-alone 700/800 Mhz APCO P25 Digital trunked system. Mission Critical partners also provides an option to join the Waukesha County OASIS 700/800 Mhz P25 trunked system, but recommends the stand-alone system. I recommend the County build its own system that can be interconnected with the Waukesha System as well as surrounding county systems. Regardless of which option we choose, we will need to build out our own infrastructure of towers and frequencies. The OASIS option just means that we will use the existing OASIS controller to run the system.

Joining the Waukesha system would be slightly more financially advantageous to complete the initial build, but it puts the County at a disadvantage in other ways. Waukesha and Milwaukee Counties currently operate on the OASIS system. Waukesha hosts the main system controller and Milwaukee hosts the backup system controller. If the County joins this system, we would be the third county to be involved but we would not have any system control. Joining OASIS would limit us to Motorola equipment only and we would be obligated to contribute to Waukesha’s cost of maintaining the system.

Establishing our own system on the other hand that can be interconnected to OASIS and other surrounding counties is slightly more expensive but gives us greater control. Unlike OASIS, we would not be bound to a specific manufacturer’s equipment unless we chose to customize our system to that point (which I do not recommend). My recommendation is consistent with the recommendation of both True North and Mission Critical Partners.
System Design

Both True North and Mission Critical Partners call for a 9 channel P25 Phase 1 700/800 MHZ Trunking System. True North estimates that we will need 11 tower sites while Mission Critical calls for up to 16 sites. The ultimate number of sites that we will need ultimately depends on which company wins the RFP and the subsequent design that they produce to meet our specifications.

The system as designed will allow for expansion in the future without adding further channels by migrating to P25 Phase 2 which will divide the 9 channels into 18 voice channels by using a different channel spacing methodology.

I agree with this concept since it gives us what we need now and provides a foundation for later expansion. Since the portable and mobile radio terminals we will specify are software driven, they allow us to update them at a later time provided they are not at end of life.

Project Management

This will be a multi-year, large scale project. It is my opinion that this project will be multi-faceted in scope.

One part will be the infrastructure and equipment aspect of the project. This part will involve the design, and build out of the tower sites, equipment shelters, electronic components and subscriber units.

The second component will be the design and implementation of the policy and operating rules for the system. The trunking system infrastructure will be owned by the county, but subscriber units from all government units will be operating on it. Therefore we will need to implement operational plans, policies, and maintenance agreements in order to operate the system.

I recommend that the County engage True North to continue to manage the construction and operational planning aspects of this project. True North is currently under contract to manage the project through completion of the administration of the request for proposal. It would be a natural progression for True North to continue to administrate this project through to completion of construction and acceptance.

In anticipation of this plan, I took the time to speak with several references provided by Ellert and Associates. Ellert and Associates completed a radio project for the City of Lacrosse involving migration from an older trunking system to a new simulcast P25 Trunking System. I spoke with Jackie Greshner the director of Information Technology for the City of LaCrosse and the listed contact on the reference. Jackie told me that Ellert and Associates, specifically John Thompson did an excellent job and they were happy with the finished product. She did make mention of the fact
that they have subsequently had problems with their system and are working on this with Motorola who installed the system, but this was an issue with Motorola not Ellert and Associates.

I also spoke with Lt Kristy De Blaey from Sheboygan County WI. Ellert and Associates completed a radio system upgrade for them in 2015, helping the county evolve from an older trunking system to a new P25 system. Lt De Blaey did not give Ellert and Associates a positive review, but stated that her issue with them was due to the project manager assigned to them as opposed to the company itself. She stated that John Thompson was involved in their project, but did not have a voice, that Dave Kaun was their project manager. She stated that the issue with Dave Kaun was that he would constantly try to push his agenda on them as opposed to listening to their needs. Our involvement with John Thompson and Mike Day from Ellert and Associates has been very positive to this point and I do not see it changing. We have not been involved with Dave Kaun.

Ongoing System Maintenance once the System is Operational.

Once the system is constructed and we reach the end of our first year of operation, we will need to address ongoing maintenance. This brings the question to mind whether we should hire our own in house maintenance technician or contract with a factory authorized vendor to perform system maintenance. Although having a person on staff is certainly an attractive option, I recommend that we use a contracted vendor for a variety of reasons. By utilizing a contracted vendor we place the responsibility for staffing the maintenance position with the vendor. This avoids the possibility of turnover in this position, the work involved in recruiting a replacement, and the challenges associated with having a vacant position. Additional benefits include a backup to the main person assigned to us as well as the additional resources and factory certification training that a radio shop contracted to maintain our equipment offers.

I would recommend that the radio system vendor would be the point of maintenance for all subscriber units, and repair costs be assessed to the individual agencies for repair of their subscriber units.

System Operation and Training

Operation of a trunked radio system is a large undertaking that will require planning and deliberate steps for success. Our current system offers us limited flexibility and features. The trunked system will offer many features and benefits that must be carefully considered and implemented with clear expectations to maximize user experience.

We must have with a good set of policies.
Like the rules of a game, policy and procedures set expectations, and clarify plans before critical situations to ensure success and smooth operations. My proposed policies and procedures deal with a multitude of issues that we will encounter in operation of this system and set the groundwork for success. All the following recommended policies are similar to WISCOM/DANECOMM/OASIS and other large trunked systems.

- Programming for subscriber units
  - Predetermined templates for each discipline – LE/FIRE/DPW/Local Government ensures all units are programmed in a similar fashion making it easy to find talkgroups in an emergency and to train subscribers in their use.
  - Licensing or authorizing a limited number of persons that have programming keys and a specific procedure for placing a new subscriber unit on the system ensures system security.
  - Specifying specific make and models of subscriber units will help to make programming and features more universal for better success in emergencies.

- Operating rules
  - Describes how and when common talk groups will be controlled and used to ensure there is no interference between users.
  - Use pre planning for success in emergency conditions.
  - Avoid misunderstanding and misuse
  - Ensures accountability.
  - Spells out a radio identifier system for MDC Signalling

Regular and Ongoing Training

- Ensures all subscribers understand the capabilities and operation of the system.
- Sets up success
- Puts everyone on the same page
- Tests the policies and procedures.
- Helps implement change and evolution.

Common Programming and Set up of Subscriber Units

Having worked in Walworth County and specifically worked with radios in Walworth County for many years, having a plan for subscriber units will be beneficial. Currently subscribers on our system can purchase radios and software from a variety of sources including purchasing used radios on Ebay. Once purchased a person who understands programming and has the software (including a member of the public) can set up a radio to work on our current system. This allows many members of fire departments who have a limited amount of technical knowledge to set up their agency radios. Consequently one radio from one agency may act and function quite different
than a radio from another agency. They may also have different channel names for the same frequency depending on how the user sets them up.

The trunking system will operate differently. Since the trunking system must recognize each radio in order for it to work on the system, we will have much greater security and control. Set up of a trunked radio is much more complex than a conventional radio and has a greater margin for error if not careful. Therefore I propose we use the ECAC to specify specific manufacturers and models of radios to be allowed on the trunking system and limit by policy who is authorized to program these radios.

- Specific makes and models of radios allow us to have common features and set up to ensure that in an emergency situation communications confusion is limited and training becomes simpler.
- Specify the plan to which a radio is set up for each discipline to avoid confusion and ensure greatest flexibility in an emergency situation.
- Creates a common operating picture from day 1

I would also recommend that we specify portable radios capable of VHF and 700/800MHZ operation. Sometimes it is much easier to have VHF frequencies available that units can switch to when assisting neighboring county agencies to ensure successful communications. Since the radios we will be purchasing are software driven this is not a feature we would need to purchase right away but could add later on.

Encryption

Both studies discuss encryption in one form or another. The use of encryption adds another layer of complexity to the operation of the system and should be very carefully considered. As a student of radio systems for much of my career I’ve had the opportunity to participate in discussions about encryption, and offer the following for consideration.

Encryption is an added expense and is not necessary or recommended for everyday use. Many citizens enjoy monitoring emergency services radio traffic for very legitimate purposes. The use of encryption can detract from positive community relations and foster distrust of Police and Fire when the citizens cannot listen to us. The complexity of the trunking system will require a much more expensive scanner to listen to us, which will cut down on listeners. Cell phone scanner applications require someone to feed the audio to the internet and are 30 seconds to a minute behind real time.

It is my opinion that encryption should only be employed in a limited capacity for SWAT and drug unit operations. One thing to consider though is that given how most of our SWAT calls go, we would have to put the capability of encryption into every law enforcement radio in the county in order to have true capability of interoperability on an active SWAT scene. Otherwise we would end up not using the encrypted channel if we had non encrypted capable radio users on scene. If we bring in other SWAT Teams
from other counties, we would need to use clear channel communications because it is difficult to patch encryption to clear channel.

As an alternative to encryption and regardless of whether we go with encryption or not, I would suggest licensing several 700 mhz digital simplex frequencies and 1-2 repeated frequencies for on scene communications at SWAT and other emergency scenes. This would allow us to take more localized communications off the trunking system and reduce the chances that the traffic would be fed back to the internet to the cell phone app since a person wishing to do that would need to be geographically close to us to capture the audio, and would have to know the specific frequency being used. I would require that these frequencies be placed in every radio in the county, and install the repeated frequency onto a repeater mounted in the command truck, as well as a portable repeater for Alpine Valley.

If we decided not to purchase encryption at this time, we could save cost on radio subscriber units, but preserve the option to add it later since it is a software feature rather than a hardware feature on today's radios. The downside is that it may be more expensive to add it later on and would not be a competitive bid process. Some of the municipalities had asked for encryption as part of their wishlists. If we decide not to include encryption in our operating plans, but individual municipalities wish to have it, I would recommend that we restrict encryption to their administrative talk group, and they bear the cost of it completely.

I do not recommend encryption for our overall operation throughout the county.

Redundancy

Currently we have no reliable redundancy in our communications both from an infrastructure and capability standpoint. Both True North and Mission Critical Partners specify redundancy in their recommended trunking system configuration. I think we also need to examine our redundancy in the Pro Phoenix server. Since we will need to construct shelters with generator backup at our tower locations, I recommend we consider taking the opportunity to establish a redundant server for the Pro Phoenix system in conjunction with the radio system.

Other Considerations

Radio Console

Our current Zetron Max Console is capable of continuing to support operating with a trunking system, which gives us flexibility in deciding whether to keep it, or start fresh. There are arguments for both which we will need to examine. Whichever decision we make, I would strongly encourage us to look at implementing computerized fire dispatching. Pro phoenix and our console manufacturer support this. Computerized fire dispatching works in conjunction with the CAD and the Radio console. As soon as a dispatcher transmits a newly received Fire/EMS call, the system will automatically send
out tones and a computerized voice saving the communications officers tremendous time and effort. This will become more valuable with the introduction of mobile terminals in the Fire Apparatus. Pro Phoenix and our Zetron Max console are capable of performing these functions as are manufacturer specific consoles.

The True North Study recommends replacing the radio consoles in the County Communications Center as well as Lake Geneva and Whitewater as part of this project to create a universal environment for operation.

Paging

Both studies recommend using our current UHF paging frequency in a simulcast mode to notify Fire and EMS of emergency calls. Mission Critical Partners goes one step further based on some of the surveys they completed and offers the possibility of splitting paging into a north/south format on two frequencies. The county is still licensed for the frequency that we used for the old mobile data terminals many years ago. I would recommend configuring the paging system onto two frequencies. Since the new pagers that will need to be purchased are multi-channel this would make it very easy to configure for greater flexibility in future.

Project Timeline and Budget

On Friday May 22nd, 2020, I met with True North representatives Mike Day and John Thompson to review the alignment of the second radio study with the original radio study. True North and I developed the following anticipated timeline for the radio system implementation.

Since we do not have budget money to begin this project until 2021, the remainder of 2020 will be spent refining and planning for the release of the RFP document once the budget is approved for 2021. True North advises the following project timeline once the RFP is released.

2021 – Release the RFP by early January. This is a large scale project so it is anticipated that it will be a two to three month window for the prospective vendors Motorola, Harris and EF Johnson to produce their proposals. Ideally we would be selecting a Vendor by March or April. Once a vendor is selected it is anticipated that the process to have a contract with them will be 1-2 months. Ideally we will have a contract by July 2021. The vendor will then need to produce a detailed system design based on our specifications, which is estimated to take 3-6 months.

2022 – Once we have a detailed system design, the County will then need to select a Civil Engineering Firm to do the development of tower sites and physical construction work relating to the infrastructure. True North has a firm that they work with and would recommend to us. They recommend that we select the Civil Engineering Firm, or use the firm they recommend. If we would have the vendor do it, it would likely cost more
and be to the vendor’s advantage. Civil work along with FCC licensing/FAA/Permits and construction is anticipated to take a year. There is a chance that it could take longer due to unforeseen circumstances surrounding licensing or tower construction delays. I’m aware that Waukesha County’s implementation of the OASIS system was delayed by a tower construction project in the Town of Vernon due to construction permit issues.

At the same time that the Civil work is occurring, I would spend 2022 planning for system implementation. This would include operating rules, policies, agreements, planning programming for subscriber units, and planning training. I recommend using the ECAC and a task force of operations level users to accomplish these objectives.

2023 – The Vendor comes in and installs the infrastructure equipment, programming and distribution of subscriber units occur. Sheriff and ECAC Committee establishes system policy and training occurs for system users while final acceptance testing is being completed. Anticipated cutover to new system occurs in late 2023 after training all users on system operation.

2024 – Remaining work is completed and previous systems are decommissioned.

Financials - True North advises that typically the following milestones and payment schedule is followed, but this is scalable in the RFP.

Milestone 1 - 10% of total cost is paid upon contract being finalized and signed

Milestone 2 - 20% of total cost is paid upon delivery of the detailed system design.

Milestone 3 - 20 - 30% of total cost is paid upon completion of the Civil Work

Milestone 4 - 20 - 30% of total cost is paid upon shipment of infrastructure and subscriber equipment and installation.

Milestone 5 - Remaining Balance is paid upon final acceptance of the finished system.

True North and I have reviewed our proposed budget across 2021 to 2024 and find that it is roughly accurate. The initial money set aside for 2021 is adequate to start the RFP and Detailed System Design process. Once the detailed system design is produced a more accurate cost will be established. Based on what we have budgeted across four years, True North advises that we will need to be prepared to carry funds forward into the following years as the timeline progresses.

Respectfully Submitted

Captain Todd Neumann
MEMORANDUM

TO: County Board Chairs, County Executives, County Administrators, and County Clerks

FROM: Mark D. O’Connell, Executive Director
Lance Pliml, Chair, WCA Board of Directors

DATE: August 17, 2020

SUBJECT: WCA Annual Business Meeting

As mentioned in a prior communication, the Wisconsin Counties Association (WCA) 2020 Annual Conference has been postponed due to the current public health pandemic. However, a decision was also made to conduct the Annual Business Meeting in a virtual format. The information below, and on the next several pages, will describe how the Annual Business Meeting will be conducted and what is needed from all counties to ensure a successful meeting will be conducted.

When will the Annual Business Meeting be conducted?

The Annual Business Meeting will take place on Monday, September 21, 2020 at 9:00 a.m.

How will the Annual Business Meeting be conducted?

The Annual Business Meeting will be conducted utilizing Zoom. To allow optimal participation by each county’s voting delegate, a Zoom meeting (as opposed to a webinar) will be utilized. That places a limit on the number of participants to 100.

Ideally, it is the goal to have all voting delegates join with video and audio access.

What if the county board chair or designated voting delegate has technology or broadband access challenges?

We have asked county administrators and county clerks to assist county board chairs or voting delegates who may not have the technical devices or broadband service necessary to fully participate in the meeting. That may mean arranging access to a computer in the
WCA Annual Business Meeting
Page 2
August 17, 2020

courthouse or other county building for the board chair or voting delegate to use for the duration of the meeting. However, a call in number will be provided.

County officials with technology challenges are being asked to identify a "Technology Assistant" to aid with any technological challenges that may arise. "Technology Assistants" will likely include county administrators, administrative coordinators, county clerks, or county IT directors. The Zoom link and other important communications that are sent electronically will also be sent to a voting delegate's "Technology Assistant."

What should we do if other county officials want to join the meeting?

If others from your county want to view the meeting, counties may wish to consider logging in to the meeting from a central location within the county. However, in so doing, it is important that each voting delegate have the opportunity to fully partake in the full functionality of Zoom.

How will the meeting be structured?

The WCA Constitution and Bylaws set the structure for the Annual Business Meeting. Therefore, the order of business for the Annual Business Meeting will be the same as in past years.

However, we will be taking steps to limit the length of the meeting, as well as reduce the number of motions needed during the meeting. For example, the length of officer reports will be reduced. In addition, we will be taking up the resolutions en masse. However, each county will have the opportunity to request separate action on resolutions, as well as the opportunity to offer amendments. We do ask, however, that counties notify us by September 11 with regard to amendments and requests for separate action (see attached forms). Otherwise, a single motion will be used to adopt the Resolutions Committee recommendations on the remaining resolutions.

What if I wish to speak or make a motion during the meeting?

To maintain order during the meeting, voting delegates will be asked to mute their connections when not speaking. To obtain the attention of the chair, a voting delegate may:

- Utilize the Chat function
- Use the Raise Hand feature
- Unmute to seek recognition

All of the Zoom functions will be monitored closely by WCA staff during the meeting. Specific instructions will be included as part of your business meeting packet.
WCA Annual Business Meeting
Page 3
August 17, 2020

How will the credentialing process work?

Submission of the enclosed form, entitled “2020 WCA Annual Business Meeting Voting Delegate Designation,” will ensure that each county’s voting delegate is properly seated for the meeting. The Zoom link and other meeting materials will be sent directly to each county’s voting delegate.

Business meeting folders will be mailed to voting delegates at least one week prior to the meeting. The Zoom link will be emailed directly to the voting delegate and/or to a voting delegate’s “Technology Assistant” one week prior to the meeting.

Enclosed please find the 2020 Annual Business Meeting Resolutions. Please review the resolutions carefully as you will need to fill out the attached forms prior to September 11 if you desire separate action on a resolution or wish to offer an amendment.

Also enclosed please find the following forms that need to be completed and returned to the WCA office:

- 2020 WCA Annual Business Meeting Voting Delegate Designation (due August 27)
- Notification of Amendments (due September 11)
- Request for Separate Action on Resolutions (due September 11)

If you have any questions about the 2020 WCA Annual Business Meeting, please do not hesitate to contact the WCA office.
2020 WCA ANNUAL BUSINESS MEETING VOTING DELEGATE DESIGNATION
(Each county board chair is asked to fill out this form even if you have already turned in a
designee form for the Annual Business Meeting)

County Name: ________________________________________________

Name of County Board Chair: __________________________________

Name of County’s Voting Delegate: ________________________________
(Please Note: Each county’s voting delegate must be a county board supervisor or county
executive.)

Title of County’s Voting Delegate: ________________________________

Email Address of County’s Voting Delegate: ________________________
(Please include email address most often used by the voting delegate. That is not always the
assigned county email address.)

Phone Number to be Used by Voting Delegate During the Meeting (in the event a delegate
needs to call into the meeting): _________________________________

WCA understands that some county board chairs may have technology or broadband
access challenges. In those instances, board chairs are asked to identify a “Technology
Assistant” who can receive emails on behalf of the county board chair related to the
Annual Business Meeting. The “Technology Assistant” should also be the individual who
will assist the county’s voting delegate during the Annual Business Meeting.

Name of Technology Assistant: _________________________________

Title of Technology Assistant: _________________________________

Email Address of Technology Assistant: __________________________

Phone Number of Technology Assistant (during the meeting): ________

Please return this form by August 27, 2020 to:
diedrick@wicounties.org
WCA, 22 E. Mifflin St., Suite 900, Madison, WI 53703
NOTIFICATION OF AMENDMENTS
(Please Note: If at all possible, please only request amendments to the Resolved Clauses. The Resolved Clause is what is ultimately adopted by the body and on which the caption for the WCA Platform is based.)

Number of Resolution: ____________________________

Title of Resolution: ____________________________

Description of Amendment. This should include which section of the resolution the county chooses to amend, as well as any language to be deleted or language to be added to the resolution. Please do not submit amendments requesting individual county names or statistics be deleted from the resolution.

________________________________________________________________________

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Please return by September 11, 2020
diedrick@wicounties.org
Wisconsin Counties Association, 22 E. Mifflin, Suite 900, Madison, WI 53703
REQUEST FOR SEPARATE ACTION ON RESOLUTIONS

County Name:__________________________________________________________

Name of Voting Delegate Making Request:________________________________

List of Resolutions for Which Separate Action is Requested:

<table>
<thead>
<tr>
<th>Resolution Number</th>
<th>Resolution Topic</th>
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Please return by September 11, 2020
diedrick@wicounties.org
Wisconsin Counties Association, 22 E. Mifflin, Suite 900, Madison, WI 53703
2020 Resolutions
of the
Wisconsin Counties Association

Presented by the
2020 WCA Resolutions Committee
August 10, 2020
Glacier Canyon Conference Center
Wisconsin Dells, Wisconsin
### 2020 WCA RESOLUTIONS COMMITTEE

<table>
<thead>
<tr>
<th>WCA District</th>
<th>Name</th>
<th>Title</th>
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<tbody>
<tr>
<td><strong>WCA Second Vice Chair</strong> (Chair)</td>
<td>Marty Krueger</td>
<td>Sauk County Supervisor</td>
</tr>
<tr>
<td>North Central</td>
<td>Paul Bednarik</td>
<td>Oconto County Board Chair</td>
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<td></td>
<td>Donna Kalata</td>
<td>Waushara County Board Chair</td>
</tr>
<tr>
<td>Northwest</td>
<td>Mark Liebaert</td>
<td>Douglas County Board Chair</td>
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<td></td>
<td>Tweed Shuman</td>
<td>Sawyer County Board Chair</td>
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<tr>
<td>Southeast</td>
<td>Marcelia Nicholson</td>
<td>Milwaukee County Board Chair</td>
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<tr>
<td></td>
<td>Paul Decker</td>
<td>Waukesha County Board Chair</td>
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<tr>
<td>Southern</td>
<td>Analiese Eicher</td>
<td>Dane County Board Chair</td>
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<td>Robert Keeney</td>
<td>Grant County Board Chair</td>
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<tr>
<td>West Central</td>
<td>Louie Okey</td>
<td>Barron County Board Chair</td>
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<td>Dean Gullickson</td>
<td>Chippewa County Board Chair</td>
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<tr>
<td>East Central</td>
<td>Allen Buechel</td>
<td>Fond du Lac County Executive</td>
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<td>Vernon Koch</td>
<td>Sheboygan County Board Chair</td>
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<tr>
<td>Western</td>
<td>Cedric Schnitzler</td>
<td>Monroe County Board Chair</td>
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<td></td>
<td>Monica Kruse</td>
<td>La Crosse County Board Chair</td>
</tr>
<tr>
<td>Health and Human Services Steering</td>
<td>Alice Connors</td>
<td>Calumet County Board Chair</td>
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<tr>
<td>Committee Chair</td>
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<tr>
<td>Personnel, Finance, and County</td>
<td>David Frohling</td>
<td>Dodge County Board 1st Vice Chair</td>
</tr>
<tr>
<td>Organization Steering Chair</td>
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<tr>
<td>Agriculture, Environment, and Land</td>
<td>Charles Farrey</td>
<td>Winnebago County Supervisor</td>
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<tr>
<td>Use Steering Committee Chair</td>
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<tr>
<td>Judicial and Public Safety</td>
<td>Vern Gove</td>
<td>Columbia County Board Chair</td>
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<tr>
<td>Steering Committee Chair</td>
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<tr>
<td>Transportation and Public Works</td>
<td>Dave Ostness</td>
<td>St. Croix County Board Vice Chair</td>
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<tr>
<td>Steering Committee Chair</td>
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Wisconsin Counties Association

2020 Conference Resolution 1

Offered for consideration this 20th Day of September 2020 by

Rusk County

Relating to

Implications of Verso Mill Closures

WHEREAS, on June 9, Verso announced idling of their Duluth, MN and Wisconsin Rapids, WI pulp and paper mills by the end of July 2020 for an indefinite period; and

WHEREAS, the idling of these mills will directly impact 1,000 workers and indirectly affect thousands more across the entire state of Wisconsin that support the mills through related forestry work, such as logging and transportation; and

WHEREAS, the prolonged closure of these mills will negatively affect national, state, county, and private landowners financially and has the potential to affect the ability to continue proper silviculture techniques on those lands to maintain a healthy forest structure; and

WHEREAS, the Wisconsin Rapids, WI mill utilizes over 25% of all pulpwood produced in the state of Wisconsin; and

WHEREAS, the forest products industry is the number 1 employer in Rusk County based on number of employees; and

WHEREAS, 58.7% of total pulpwood on active sales in Rusk County is hardwood pulp, of which over 90% would be consumed at the Wisconsin Rapids mill; and

WHEREAS, timber revenue from the Rusk County Forest reduces the county levy by 15-20% and the loss of this income will financially affect the 14,000+ citizens of Rusk County and the public services available to them; and

WHEREAS, a similar impact will be felt by nearly every county operating a county forest for timber production.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby ask that the Governor and Legislature direct that assistance be provided in any way possible to allow continuation of mill operations and/or financial assistance be considered to support the direct loss of jobs, as well as assistance for other industries impacted by the closure; and

BE IT FURTHER RESOLVED that the state of Wisconsin work with counties to identify
new markets for forest products and provide flexibility and assistance to replace lost revenues.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Frohling, second by Okey, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

II.I.12. Support the following when there is a closure of a pulp or paper mill in Wisconsin:
- Direct state assistance be provided in any way possible to allow continuation of mill operations and/or financial assistance be considered to support the direct loss of jobs, as well as assistance for other industries impacted by the closure.
- That the state of Wisconsin work with counties to identify new markets for forest products and provide flexibility and assistance to replace lost revenues.

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 2

Offered for consideration this 20th Day of September 2020 by
La Crosse County

Relating to

Supporting Changes to Condemnation Process Under Wisconsin Statute Chapter 32

WHEREAS, local governments such as counties use the process of eminent domain, otherwise known as condemnation, on a very limited basis; and

WHEREAS, the use of condemnation is for the purpose of a local government to provide for the public good; and

WHEREAS, local governments such as counties use the process on a limited basis in an effort to cooperate with landowners and out of respect for property rights; and

WHEREAS, when landowners are unwilling, local government may be forced to use eminent domain in order to provide for the public good and/or to complete critical public works projects; and

WHEREAS, pursuant to Wisconsin Statute s. 32.28, state law has established that the condemning authority shall assume responsibility for payment for all legal costs in circumstances where a jury verdict as approved by the court under Wisconsin Statute s. 32.05 (11) exceeds the jurisdictional offer or the highest written offer prior to the jurisdictional offer by at least the amount in the offer and at least 15 percent; and

WHEREAS, the fifteen percent threshold is burdensome for local governments such as counties and a less restrictive threshold may be advised.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby recommend that Wisconsin Statute s. 32.28 be modified and the aforementioned 15 percent threshold be changed to 30 percent.


RESOLUTIONS COMMITTEE ACTION: Motion by Kruse, second by Buechel, to adopt. Motion carried.
RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

II.K.21. Support an amendment to Wis. Stat. 32.28 such that the condemning authority shall assume responsibility for payment for all legal costs in circumstances where a jury verdict as approved by the court under Wis. Stat. 32.05 (11) exceeds the jurisdictional offer or the highest written offer prior to the jurisdictional offer by at least the amount in the offer and at least 30 percent.

Agriculture, Environment, and Land Use
Transportation and Public Works
Wisconsin Counties Association

2020 Conference Resolution 3

Offered for consideration this 20th Day of September 2020 by
Bayfield County

Relating to

Enacting a Two-Year Moratorium on the New Construction or Expansion of Existing Concentrated Animal Feeding Operations and the Establishment of a Large-Scale Livestock Study Committee

WHEREAS, clean water is essential to the health and well-being of all Wisconsin residents, their families, and visitors; and

WHEREAS, clean water is the foundation of a healthy economy and tourism; and

WHEREAS, the state of Wisconsin abides by the Public Trust Doctrine which asserts that all navigable waters in the state shall be held in the public trust; and

WHEREAS, the number of Concentrated Livestock Feeding Operations (CAFOs) in Wisconsin has increased dramatically between 2005 and 2020, and the number of CAFOs has more than doubled from 146 to 318; and

WHEREAS, Wisconsin has diverse geologic features from central sands and karst, to red clay, which are all prone to water and air contamination causing decreased property values from the siting of CAFOs with dense animal populations (over 1,000 animal units) and great volumes of waste products; and

WHEREAS, state statute 93.90(2)(a) requires the Department of Agriculture, Trade, and Consumer Protection (DATCP) to appoint a Technical Committee to review ATCP 51 and make recommendations at least every four years; and such committee convened in 2010, 2014, and 2016 but made no changes to ATCP 51; and

WHEREAS, 25 percent of all CAFOs in Wisconsin are operating under expired WPDES (Wisconsin Pollutant Elimination Systems) general and/or individual permits and the DNR is charged with administering the WPDES permitting process but has, according to the State of Wisconsin Legislative Audit Bureau in 2016, not administered this program consistent with the Clean Water Act and Chapter 283 Wis. State Statute; and

WHEREAS, the state of Wisconsin is losing traditional smaller farms, including small dairy farms at an alarming rate which is not sustainable for our rural communities, rural character and economies, and seriously impacts the health of our farm families; and
WHEREAS, the siting and operation of industrial agricultural entities may contribute large volumes of fertilizer, manure, phosphorus, nitrates, and bacteria to both surface and ground water that degrades the water resources even when practicing Best Management Practices, and degrades human health, property values, and local revenues through the externalization of the actual costs of the siting, infrastructure investment, and operation of CAFOs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature to enact a two-year statewide moratorium on the permitting of new construction of and expansion of existing industrial agriculture entities known as Concentrated Animal Feeding Operations of 1,000 animal units or more; and

BE IT FURTHER RESOLVED that during this two-year moratorium a Large-Scale Livestock Study group be authorized and established composed of scientists, farm groups of all sizes, DATCP and the DNR, and members of citizen groups living near CAFOs. The study committee shall research and analyze all scientific data regarding the impacts of Large-Scale Livestock operations on air quality, ground and surface water quality, human health, and local economies, and who shall also analyze staffing at DATCP and the DNR to determine if it is adequate to promptly and thoroughly process expired WPDES permits and keep up with renewals in a timely manner; and

BE IT FURTHER RESOLVED that the Large-Scale Livestock Study Committee shall report their findings to the Legislature and Governor within a year of their establishment but before the two-year moratorium timeline has expired.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Refer to the Board of Directors.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Decker, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2020 CONFERENCE ACTION:

Caption:

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 4

Offered for consideration this 20th Day of September 2020 by
Eau Claire County

Relating to

Supporting a Change in State Regulations or Legislation to Require Local Input in the Siting of Wind Farms

WHEREAS, Eau Claire County is in support of clean energy and in 2019 adopted resolution 19-20/003 calling for 100 percent renewable energy and carbon neutrality by the year 2050; and

WHEREAS, a private energy company is proposing the siting and development of a wind farm in the Towns of Clear Creek and Pleasant Valley in Eau Claire County, and has gone so far as to have entered into agreements with some landowners for placement of wind turbines; and

WHEREAS, the proposed wind farm is a “large electrical generating facility” and as a result and according to Wisconsin Statutes and the administrative regulations, permits for the wind farm will be determined by the Public Service Commission (PSC) and not by the town(s) or county and without local review or control; and

WHEREAS, a wind farm will have a potential impact on the landowners who agree to have a wind turbine placed on their property and for their neighbors. The siting of a wind farm can and has been shown to create changes in property values and create issues for residents living near the wind turbines such as noise, shadow flicker, and electrical interference; and

WHEREAS, Eau Claire County supports the ability of local residents and municipalities being able to participate and provide input concerning the permitting, siting and development of potential wind farms that exceed 100 megawatts in size.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the efforts and ability of the local residents and municipalities to participate and provide input into the siting, permitting, and development of wind farms that are classified as a large electrical generating facility, and urges the state to make the necessary changes in the laws and regulations to allow the maximum amount of input by local residents and municipalities who are impacted by siting and development of large wind farms.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.
RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

II.K.21. Support the efforts and ability of the local residents and municipalities to participate and provide input into the siting, permitting, and development of wind farms that are classified as a large electrical generating facility, and urges the state to make the necessary changes in the laws and regulations to allow the maximum amount of input by local residents and municipalities who are impacted by siting and development of large wind farms.

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 5

Offered for consideration this 20th Day of September 2020 by
Bayfield County

Relating to

Supporting Proposed Water Quality Task Force Bills to Improve Wisconsin’s Ground and Surface Water Quality

WHEREAS, all life is dependent on clean water; and

WHEREAS, Wisconsin’s residents and visitors require and deserve access to clean water; and

WHEREAS, Wisconsin’s economy is dependent on water; and

WHEREAS, clean water is required to maintain and grow Wisconsin’s economy; and

WHEREAS, county conservation departments are charged with implementing statewide performance standards, including ATCP 50 and NR 151, runoff reduction efforts like Total Maximum Daily Loads, farmland preservation programs, producer-led watershed and citizen watershed groups, stormwater permits, and much more; and

WHEREAS, county conservation departments are being asked to implement an ever-increasing set of programs without increased funding and with less staff; and

WHEREAS, county conservation departments have 40% fewer state-funded staff than there were 20 years ago; and

WHEREAS, at almost every public hearing held by the 2019 Speaker’s Task Force on Water Quality there was overwhelming support to fully fund county conservation staff; and

WHEREAS, proposal LRB-4717 provides assistance to farmers for conservation by allocating $64,800 in GPR in FY 2019-20 and $86,400 in FY 2020-21 to fund a managed grazing initiatives coordinator, and grants for agricultural water stewardship certifications, and $5/acre for cover crops; and

WHEREAS, proposal LRB-4761, relating to Groundwater Testing, Mapping, and Educational Outreach, creates a hydrogeologist position and creates a grant program to support well testing and educational outreach across Wisconsin; and

WHEREAS, AB 637/SB 252 appropriates $150,000 in GPR for Ashland County to
implement a Flood Risk Pilot Project for on-the-ground flood mitigation demonstration practices; and

WHEREAS, the Speaker’s Task Force on Water Quality recommended that the state fully fund its cost-share commitment for county conservation staff; and

WHEREAS, AB 790 and SB 723 in the 2019-2020 legislative session provided for increased funding for county conservation staff to meet Wisconsin Statutes 92.14 to support an average of three staff per county at cost share rates of 100/70/50%. This proposal increases state funding for county land and water conservation staff by $2,960,000 in FY 2020-21.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support these proposed bills directed to improve Wisconsin’s surface and ground water quality in Bayfield County, Wisconsin, and statewide.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Amend to remove “in Bayfield County, Wisconsin, and statewide” from the resolved clause. Adopt as amended.

RESOLUTIONS COMMITTEE ACTION: Motion by Okey, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

II.G.1.cc. Support proposals from the Speaker’s Task Force on Water Quality that:
- Provide assistance to farmers for conservation efforts.
- Support groundwater and well testing and educational efforts.
- Create a flood-risk pilot project.
- Provide increased funding for county conservation staff.

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 6
Offered for consideration this 20th Day of September 2020 by
Door County

Relating to

Requesting the Wisconsin Legislature End the Use of Personal Conviction Waivers for School and Day Care Center Immunizations

WHEREAS, vaccine-preventable diseases, such as measles, are very contagious and can result in serious health complications, including pneumonia and encephalitis, and lead to death; and

WHEREAS, outbreaks of measles have impacted multiple states in 2019; and

WHEREAS, the effectiveness and safety of vaccines have been well established; and

WHEREAS, the Affordable Care Act has improved insurance coverage for vaccinations, which are readily available in medical offices and pharmacies, and public health departments continue to serve those eligible for the Vaccines for Children Program; and

WHEREAS, Wisconsin’s immunization law § 252.04(3), Wis. Stats. and § DHS 144.05, Wis. Adm. Code permits parents to opt out or waive some or all of the vaccinations required to attend school or group day care based on their personal beliefs; and

WHEREAS, the Wisconsin Public Health Association supports a change in school and day care center immunization law that eliminates personal conviction waivers for students in Wisconsin public and private schools and for children who attend group day cares.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby respectfully request that the Wisconsin Legislature end the use of personal conviction waivers for school and day care center immunizations.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kruse, second by Kalata, to adopt Resolutions 6-8. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.
2020 CONFERENCE ACTION:

Caption:

III.E.2.e. Support legislation that ends the use of personal conviction waivers for school and day care center immunizations.

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 7

Offered for consideration this 20th Day of September 2020 by
Fond du Lac County

Relating to

Requesting the Wisconsin Legislature End the Use of Personal Conviction Waivers for School and Day Care Center Immunizations

WHEREAS, vaccine-preventable diseases, such as measles, are very contagious and can result in serious health complications, including pneumonia and encephalitis, and lead to death; and

WHEREAS, outbreaks of measles have impacted multiple states in 2019, and a measles exposure occurred in Wisconsin in 2018; and

WHEREAS, the effectiveness and safety of vaccines has been well established; and

WHEREAS, the Affordable Care Act has improved insurance coverage for vaccinations, which are readily available in medical offices and pharmacies, and public health departments continue to serve those eligible for the Vaccines for Children’s Program; and

WHEREAS, Wisconsin’s immunization law Wis. Stat. §252.04(3). Wis. Admin. Code §DHS 144.06, permits parents to opt out or waive some or all of the vaccinations required to attend school or group day care based on their personal beliefs; and

WHEREAS, the Wisconsin Public Health Association supports a change in school and day care center immunization law that eliminates personal conviction waivers for students in Wisconsin public health and private schools and for children who attend group day cares.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the Wisconsin Legislature end the use of personal conviction waivers for school and day care center immunizations.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kruse, second by Kalata, to adopt Resolutions 6-8. Motion carried.
RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

III.E.2.e. Support legislation that ends the use of personal conviction waivers for school and day care center immunizations.

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 8

Offered for consideration this 20th Day of September 2020 by

Rock County

Relating to

Requesting the Wisconsin Legislature End the Use of Personal Conviction Waivers for School and Day Care Center Immunizations

WHEREAS, there are multiple important and potentially dangerous communicable diseases that are preventable by vaccinations currently required by Wisconsin law for school and day care attendance; and

WHEREAS, vaccine-preventable diseases can be very contagious, and can result in serious health complications, including pneumonia and encephalitis, and lead to death; and

WHEREAS, the effectiveness and safety of vaccines have been well established; and

WHEREAS, the Affordable Care Act has improved insurance coverage for vaccinations, which are readily available in medical offices and pharmacies, and public health departments continue to serve those eligible for the Vaccines for Children Program; and

WHEREAS, all states require certain vaccines for school entry in order to:
a) assure that individual children do not contract disease in the social setting of school,
b) protect other students from being at risk of disease and death from exposure to an individual student, and
c) protect the broader community from these serious illnesses, including individuals who are immunocompromised and those who cannot receive vaccines for bona fide medical reasons; and

WHEREAS, Wisconsin’s immunization law Wis. Stat. § 252.04(3), Wis. Admin. Code § DHS 144.06, makes Wisconsin one of only 16 states that permits parents to opt out or waive some or all of the vaccinations required to attend school or group day care based on their personal beliefs; and

WHEREAS, Wisconsin’s percentage of students with religious and medical waivers have remained relatively constant over the past decade at less than 1%, but the percentage of students with a personal conviction waiver in Wisconsin increased from 1.2% during the 1997-98 school year to an alarming 4.6% during 2018-19; and

WHEREAS, outbreaks of measles have impacted multiple states in 2019, and a number of
other serious vaccine-preventable disease outbreaks have occurred in Wisconsin over the past two decades; and

WHEREAS, several other states have recently removed personal belief exemptions from their legal codes, such that 34 states now prohibit the use of personal belief exemptions for school and day care immunizations; and

WHEREAS, the Wisconsin Public Health Association (WPHA) and the Wisconsin Association of Local Health Departments and Boards (WALHDAB) both support a change in school and day care center immunization law that eliminates personal conviction waivers for students in Wisconsin public and private schools and for children who attend group day cares.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby respectfully request that the Wisconsin Legislature end the use of personal conviction waivers for school and day care center immunization requirements.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kruse, second by Kalata, to adopt Resolutions 6-8. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

III.E.2.e. Support legislation that ends the use of personal conviction waivers for school and day care center immunizations.

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 9

Offered for consideration this 20th Day of September 2020 by

Door County

Relating to

Supporting the Legalization of Medical Cannabis

WHEREAS, existing (Wisconsin and federal) law criminalizes the possession and use of cannabis (i.e., tetrahydrocannabinols, commonly known as THC); and

WHEREAS, as of November 2018, the use of cannabis for medical purposes is legal in 33 states; and

WHEREAS, while there is a dearth of rigorous peer-reviewed studies (clinical trials), the relative benefits and risks of medical cannabis are believed to be reasonably well understood; and

WHEREAS, the Door County Board of Supervisors supports Wisconsin taking steps toward cannabis legalization for medical purposes; and

WHEREAS, these steps would include research, as well as consideration and development of regulations and rules that will enable persons who are in demonstrated need of cannabis for specified medical purposes to obtain and use cannabis under limited circumstances and address any anticipated negative secondary effects to public health, safety, and welfare; and

WHEREAS, the legalization of medical cannabis without appropriate rules and regulations could result in the creation of negative secondary effects to public health, safety, and welfare.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby express its support for Wisconsin taking steps toward cannabis legalization for medical purposes.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Frohling, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2020 CONFERENCE ACTION:
Caption:

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 10

Offered for consideration this 20th Day of September 2020 by
Door County

Relating to

Asking Governor Evers and the Wisconsin State Legislature to Apply for a Waiver from Federal Rules Excluding Institutional Stays from Medicaid Coverage

WHEREAS, federal rules exclude patients age 22-64 years of age from Medicaid coverage in an Institute for Mental Disease (IMD), resulting in high costs to Wisconsin counties for individuals with mental illness who require short-term placement; and

WHEREAS, the IMD rule works against the provision of necessary health care treatment, and path to recovery, for young and middle-aged adults with brain disorders; and

WHEREAS, the Centers for Medicare and Medicaid Services (CMS) has issued an invitation to states to apply for a waiver of this exclusion, allowing states to receive federal reimbursement for the cost of treatment in an IMD; and

WHEREAS, the Human Services Committee considered and hereby recommends urging the Governor and the Legislature to submit an application for a waiver from CMS of the Medicaid IMD exclusion.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Governor and Legislature to submit an application for a waiver from CMS of the Medicaid IMD exclusion to allow federal reimbursement of short-term acute care and transition planning for persons with serious and persistent mental illness.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Kruse, to adopt Resolutions 10 and 11. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:
III.B.5.1. Request that the Wisconsin Department of Health Services apply for a waiver from the Centers for Medicare and Medicaid Services (CMS) to allow federal reimbursement of short-term acute care and transition planning at Institutes for Mental Disease (IMDs).

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 11

Offered for consideration this 20th Day of September 2020 by
Walworth County

Relating to

Urging the Governor and Legislature to Submit an
Application for a Waiver from Centers for Medicare and
Medicaid Services (CMS) to Allow Federal
Reimbursement of Short-Term Acute Care and
Transition Planning at Institutes for Mental Disease
(IMD)

WHEREAS, the Outagamie County Board of Supervisors passed resolution 114-2019-20
on December 10, 2019; and

WHEREAS, federal rules exclude patients age 22-64 from Medicaid coverage when they
are receiving care in an Institute for Mental Disease (IMD); and

WHEREAS, Walworth County is responsible for paying the high costs of IMD placements
for consumers falling into the 22-64 excluded age range; and

WHEREAS, Walworth County Department of Health and Human Services values fiscal
responsibility and seeks to earn public trust through efficient, cost-effective stewardship of
resources; and

WHEREAS, a majority of the Health and Human Services Board voted to support
Outagamie County’s resolution requesting that the Wisconsin State Legislature and Governor
apply for waiver of this exclusion; and

WHEREAS, this waiver of exclusion would allow for states to receive federal
reimbursement for the cost of treatment in an IMD for the consumers described in this resolution.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in
conference assembled, does hereby support Outagamie County Resolution No. 114-2019-20
requesting that the Wisconsin State Legislature and Governor apply for a waiver from Centers
for Medicare and Medicaid Services (CMS) to allow federal reimbursement of short-term acute
care and transition planning at Institutes for Mental Disease.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.
RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Kruse, to adopt Resolutions 10 and 11. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

III.B.5.1. Request that the Wisconsin Department of Health Services apply for a waiver from the Centers for Medicare and Medicaid Services (CMS) to allow federal reimbursement of short-term acute care and transition planning at Institutes for Mental Disease (IMDs).

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 12

Offered for consideration this 20th Day of September 2020 by
Walworth County

Relating to

Urging the State Legislature and Governor to Amend the Wisconsin Statewide Standing Order for the Dispensing of Naloxone

WHEREAS, Walworth County has been identified as an area of concern for high rates of opioid overdose by the Wisconsin Department of Health Services; and

WHEREAS, opioids are a class of drugs, which act directly on the nervous system which can depress the central nervous system and respiratory system which can result in death; and

WHEREAS, naloxone is an opioid antagonist which counteracts the life-threatening depression of the central nervous system and respiratory system and has been proven to save lives; and

WHEREAS, on October 26, 2017, the Department of Health and Human Services declared that the opioid crisis affecting our nation a public health emergency; and

WHEREAS, Walworth County Division of Public Health is required to respond to public health emergencies; and

WHEREAS, Wisconsin local public health departments are required to respond to the leading causes of premature death within their jurisdictions per Wisconsin Administrative Rule 140.02(c); and

WHEREAS, local public health departments are uniquely positioned to implement community-level interventions; and

WHEREAS, public health nurses make up a significant portion of the staff of local health departments; and

WHEREAS, registered nurses in Wisconsin may only perform delegated acts for which there is a written protocol when in a professional capacity; and

WHEREAS, Wisconsin Statute 441.18 addresses only opioid antagonist administration, delivery, and dispensing by an advanced practice nurse; and
WHEREAS, Wisconsin Department of Health Services Chief Medical Officer Jonathan Meiman, MD issued a standing order allowing all pharmacists to dispense naloxone; and

WHEREAS, the Walworth County Health and Human Services Board supports the State Legislature and Governor amending the Wisconsin Statewide Standing Order for the dispensing of naloxone to explicitly include local public health departments, as established by Wisconsin Chapter 251, be authorized to dispense and administer naloxone for the purpose of responding to the declared national public health emergency and opioid overdose.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature and Governor to amend the Wisconsin Statewide Standing Order for the dispensing of naloxone to explicitly include local public health departments, as established by Wisconsin Chapter 251, be authorized to dispense and administer naloxone for the purpose of responding to the declared national public health emergency and opioid overdose.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Frohling, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

III.E.3.m. Support an amendment to the Wisconsin Statewide Standing Order for the dispensing of naloxone to explicitly include that local public health departments, as established by Wisconsin Chapter 251, be authorized to dispense and administer naloxone for the purpose of responding to the declared national public health emergency and opioid overdose.

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 13

Offered for consideration this 20th Day of September 2020 by

Walworth County

Relating to

Urging the State Legislature and Governor to Authorize County-Employed Human Services Professionals to Administer Naloxone in Response to a Suspected Opioid Overdose

WHEREAS, Walworth County has been identified as an area of concern for high rates of opioid overdose by the Wisconsin Department of Health Services; and

WHEREAS, opioids are a class of drugs, which act directly on the nervous system which can depress the central nervous system and respiratory system which can result in death; and

WHEREAS, naloxone is an opioid antagonist which counteracts the life-threatening depression of the central nervous system and respiratory system and has been proven to save lives; and

WHEREAS, Wisconsin 256.40 allows emergency medical service providers, firefighters, and law enforcement to administer opioid antagonists; and

WHEREAS, Wisconsin 46.23 defines county human services as “the total range of services to people including, but not limited to, health care, mental illness treatment, developmental disabilities services, income maintenance, probation, extended supervision and parole services, alcohol and drug abuse services, services to children, youth and aging, family counseling, special education services, and manpower services”; and

WHEREAS, human services professionals have frequent contact with individuals with a high likelihood of opioid exposure and overdose; and

WHEREAS, fentanyl is highly potent and increases the likelihood of an overdose; and

WHEREAS, Walworth County has seen an increase in the presence of fentanyl in overdoses; and

WHEREAS, the Walworth County Health and Human Services Board supports the State Legislature and Governor amending Section 46.23 of the Wisconsin State Statutes to include specific authorization for county-employed human services professionals to administer naloxone
in response to a suspected opioid overdose.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature and Governor to amend Section 46.23 of the Wisconsin State Statutes to include specific authorization for county-employed human services professionals to administer naloxone in response to a suspected opioid overdose.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kruse, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

III.C.4.b. Support an amendment to Section 46.23 of the Wisconsin State Statutes to include specific authorization for county-employed human services professionals to administer naloxone in response to a suspected opioid overdose.

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 14

Offered for consideration this 20th Day of September 2020 by

Polk County

Relating to

Supporting Mandatory Minimum Sentences and a Three Strikes Law in Wisconsin

WHEREAS, Polk County is a beautiful place to work, live, and play; and

WHEREAS, the ever-increasing supply of methamphetamine is coming in from Mexico is cheaper and more pure than the “meth lab” version from decades ago and is finding its way into Polk County; and

WHEREAS, the presence of methamphetamine supply naturally leads to significant negative impacts on our community including but not limited to: an increase on drug related crime, children being removed from the home because parents are unable to care for their children, loss of property values, decreased tourism because of the “stigma” associated with high levels of methamphetamine use; and

WHEREAS, recidivism is rampant among defendants charged with drug related crimes and the laws regarding the factors a court must consider when setting a bond or issuing a sentence have limited the judicial system’s ability to address the increased crime and recidivism rates; and

WHEREAS, the prevention of crime has been focused on rehabilitation and not enough on punishment as a deterrent with some of the recent sentencing reforms in Wisconsin.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support any statutory amendment that would implement a three strikes law that requires mandatory incarceration for violent criminal felony convictions within the 10 years prior; and

BE IT FURTHER RESOLVED that any statutory amendment would require mandatory minimum sentences for certain drug related and other crime that negatively impacts public health and safety; and

BE IT FURTHER RESOLVED that counties commit to appropriating sufficient funds to handle the increased caseloads, the increased incarceration rate of the county jail, and the increased staff time necessary to handle the collateral impacts of the sentencing reform supported by this resolution.
STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Decker, second by Kruse, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2020 CONFERENCE ACTION:

Caption:

Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 15

Offered for consideration this 20th Day of September 2020 by

Eau Claire County

Relating to

Requesting the Wisconsin Legislature Revise Chapter 814 to Make Filing Fees Consistent Between the Clerk of Court and Register in Probate

WHEREAS, Wisconsin Statutes Chapter 814 relates to court costs, fees, and surcharges. Wisconsin Statutes section 814.66 applies to the fees charged by the Register in Probate. The Probate Court and Juvenile Court are responsible for case types that are not listed in Section 814.66 or other statutes, with the result being that there are cases filed with the Register in Probate for which there is no filing fee; and

WHEREAS, under the statutes there are fees and costs that are collected by the Register in Probate that are different from the fees collected by the Clerk of Court for the same type of service. This often causes confusion to the public; and

WHEREAS, the office of the Register in Probate and the Clerk of Court serve similar functions for the court, both offices are staffed with county employees, both offices utilize CCAP-provided computers and printers, as well as county-provided copiers. There is no discernable difference in these two offices when it comes to copying and providing certificates; and

WHEREAS, it would benefit the public and the county for the State Legislature to revise the statutes so that fees charged for similar services in the Clerk of Court and the Register in Probate are consistent in both offices; and

WHEREAS, the Wisconsin Register in Probate Association has commenced efforts to encourage the State Legislature to amend and revise the statutes to create consistency with the fees charged by the Clerk of Court and the Register in Probate.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the efforts of the Wisconsin Register in Probate Association to encourage the Wisconsin Legislature to amend the related statutes to further consistency between the fee structures for these offices.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.
RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Okey, to adopt Resolutions 15-18. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

IV.C.2.g. Support legislation that provides consistency in the fees charged for services by the clerk of circuit court and the register in probate.

Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 16

Offered for consideration this 20th Day of September 2020 by

Outagamie County

Relating to

Urging the Legislature to Revise State Statutes for Consistency by Requiring Fees and Costs Charged by the Register in Probate Office and Clerk of Circuit Court Office to be the Identical for the Same Item or Service

WHEREAS, Wisconsin State Statute Chapter 814 addresses court costs, fees, and surcharges; and

WHEREAS, Subsection 814.66 applies to the Register in Probate office; and

WHEREAS, the Register in Probate and Juvenile Court handles other case types for which fees are not covered in Subsection 814.66 or other statutes; and

WHEREAS, the result is that cases are filed with the court without a filing fee; and

WHEREAS, additionally, some fees and costs collected by the Register in Probate office are different than fees collected by the Clerk of Circuit Court office for the same items which can cause confusion; and

WHEREAS, different fees and costs for an identical item seems inappropriate; and

WHEREAS, the Register in Probate staff and Clerk of Circuit Court staff are county employees, usually working in close proximity to the courts; and

WHEREAS, there is no discernable difference in these two offices related to copying and issuing certificates; and

WHEREAS, this resolution urges the Legislature to revise the state statutes for consistency by requiring fees and costs charged by the Register in Probate office and Clerk of Circuit Court office to be identical for the same item or service.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Legislature to revise state statutes for consistency by requiring fees and costs charged by the Register in Probate office and Clerk of Circuit Court office to be identical for the same item or service as detailed in the attached Fee Structure for
Court Fees and Costs in Probate and Juvenile Cases which is made a part hereof.

**STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:**
Adopt.

**RESOLUTIONS COMMITTEE ACTION:** Motion by Kalata, second by Okey, to adopt Resolutions 15-18. Motion carried.

**RESOLUTIONS COMMITTEE RECOMMENDATION:** Adopt.

**2020 CONFERENCE ACTION:**

**Caption:**

IV.C.2.g. Support legislation that provides consistency in the fees charged for services by the clerk of circuit court and the register in probate.

Judicial and Public Safety
Wisconsin Counties Association
2020 Conference Resolution 17
Offered for consideration this 20th Day of September 2020 by
Walworth County

Relating to

Urging the Legislature to Revise the Statutes for Court Fees and Costs in Probate and Juvenile Cases

WHEREAS, Wisconsin Statutes Chapter 814 covers court costs, fees, and surcharges. Subsection 814.66 applies to the Office of the Register in Probate. Probate and Juvenile Court handles other case types for which fees are not covered in Sec. 814.66 or other statutes. The result is cases filed with the court without a filing fee; and

WHEREAS, some fees and costs collected by the probate office are different from fees collected by the Clerk of Court for the same items. This can cause confusion. Different fees and costs for an identical item seem inappropriate; and

WHEREAS, employees of the Clerk of Court and Register in Probate are all county employees, usually working in proximity to the court, if not in the same office using the same equipment. The employees use CCAP-provided computers and printers, as well as county-provided copiers. There is no discernable difference in these two offices related to copying and issuing certificates; and

WHEREAS, the Legislature should: revise the statutes for consistency, require fees and costs charged by the Clerk of Court and Register in Probate to be the same for the same item or service, and require fees for probate and juvenile court as attached; and

WHEREAS, the Executive Committee supports revising the statutes to collect fees and costs associated with probate cases and juvenile court proceedings as outlined herein.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the Wisconsin Register in Probate Association in its efforts to revise Wisconsin Statutes consistent with the resolution and further urges the Legislature to revise and amend the related statutes for further consistency between the fee structure outlined in the statutes.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Okey, to adopt Resolutions 15-18. Motion carried.
RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

IV.C.2.g. Support legislation that provides consistency in the fees charged for services by the clerk of circuit court and the register in probate.

Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 18

Offered for consideration this 20th Day of September 2020 by
Door County

Relating to

Urging the Legislature to Revise the Statutes for Court Fees and Costs in Probate and Juvenile Cases

WHEREAS, Wisconsin Statutes Chapter 814 covers court costs, fees, and surcharges. Subsection 814.66 applies to the office of the Register in Probate. Probate and Juvenile Court handles other case types for which fees are not covered in Sec. 814.66 or other statutes. The result is cases filed with the court without a filing fee; and

WHEREAS, some fees and costs collected by the probate office are different from fees collected by the Clerk of Court for the same items. This can cause confusion. Different fees and costs for an identical item seem inappropriate; and

WHEREAS, employees of the Clerk of Court and Register in Probate are all county employees, usually working in proximity to the court, if not in the same office using the same equipment. The employees use CCAP-provided computers and printers, as well as county-provided copiers. There is no discernable difference in these two offices related to copying and issuing certificates; and

WHEREAS, the Legislature should revise the statutes for consistency: require fees and costs charged by the Clerk of Court and Register in Probate to be the same for the same item or service, and require fees for probate and juvenile court as attached; and

WHEREAS, the Legislative Committee supports revising the statutes to collect fees and costs associated with probate cases and juvenile court proceedings as outlined herein.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the Wisconsin Register in Probate Association in its efforts to revise Wisconsin Statutes consistent with the resolution and further urges the Legislature to revise and amend the related statutes to further consistency between the fee structures outlined in the statutes.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Okey, to adopt Resolutions 15-18. Motion carried.
RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

IV.C.2.g. Support legislation that provides consistency in the fees charged for services by the clerk of circuit court and the register in probate.

Judicial and Public Safety
Wisconsin Counties Association  

2020 Conference Resolution 19  

Offered for consideration this 20th Day of September 2020 by  
Eau Claire County  

Relating to  

Support of Wisconsin Draft Legislative Reference Bureau (LRB) Bill 1522/P1 That Seeks to Restore Voting Rights to People on Probation and Parole and Decrease Felony Disenfranchisement in the State of Wisconsin  

WHEREAS, felony disenfranchisement is defined as the loss of a person’s voting rights due to a felony conviction; and  

WHEREAS, in the state of Wisconsin a person is not eligible to vote if they have been convicted of a felony and currently serving any portion of their sentence including extended supervision, probation, and/or parole; and  

WHEREAS, rates of disenfranchisement vary drastically by state due to broad variations in voting prohibitions; and  

WHEREAS, as reported by The Sentencing Project, 30 states deny voting rights to felony probationers, 34 states disenfranchise parolees, and 12 states deny voting rights to some or all individuals who have successfully fulfilled their prison, parole, or probation sentence; and  

WHEREAS, Maine and Vermont are the only two states that do not disenfranchise felons; and  

WHEREAS, as of December 2016, the Bureau of Justice Statistics reported there were an estimated 4.5 million adults in the U.S. under community supervision, probation, or parole and, of that amount, 64,900 were residents of the state of Wisconsin; and  

WHEREAS, the Ex-Incarcerated People Organizing (EXPO) group reports in 2016 that the average length of stay for parole in Wisconsin was estimated to be 38 months or a little over three years; that makes Wisconsin third nationally for probation and parole sentences as reported by the EXPO group; and  

WHEREAS, the EXPO group further reports that the average duration for parole across all states is estimated to be 22 months; and  

WHEREAS, a report by the Advancement Project titled Democracy Disappeared: How
Florida Silences the Black Vote through Felony Disenfranchisement published October 2018, suggests that the consequences of felony disenfranchisement disproportionately impact poor communities and communities of color, which are likely to have high concentrations of returning citizens who are disenfranchised; and

WHEREAS, the report further indicates that losing the right to vote is linked to socio-economic conditions; felony disenfranchisement converges with low income, poverty, limited education and employment opportunities to disempower entire communities; and

WHEREAS, the inability for disenfranchised people convicted of a felony to participate in the political process limits their power to overcome inequality and systemic injustice and isolates them from society; and

WHEREAS, the Advancement Project reports that when large numbers of citizens are not allowed to vote, entire constituencies may go unrepresented in the democratic institutions that govern them; and

WHEREAS, under Wisconsin Legislative Reference Bureau (LRB) draft legislation 1522/P1, a person would lose his or her right to vote based on a disqualifying offense only while he or she is incarcerated for that offense, and a person that is released to extended supervision or parole may resume voting; and

WHEREAS, additionally, LRB 1522/P1 would allow a person convicted of a disqualifying offense and on probation retain his or her right to vote unless he or she is confined as a condition of probation; and

WHEREAS, EXPO, Wisconsin Affiliate of the Gamaliel Foundation (WISDOM), the American Civil Liberties Union (ACLU), Project Return, Wisconsin Voices, League of Women Voters, and Just Leadership USA plan to launch the “Unlock the Vote” Campaign seeking to reengage 64,900 disenfranchised voters; and

WHEREAS, felony disenfranchisement is a major social issue across the United States that adversely affects more than 4 million people, including 64,900 people in the state of Wisconsin, as it is a constitutional right that every citizen should be allowed the right to vote.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support Wisconsin Legislative Reference Bureau (LRB) draft legislation 1522/P1 that seeks to restore voting rights to disenfranchised felons and efforts to reduce felony disenfranchisement and reform practices that disproportionately impact communities of color in Wisconsin and the United States; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association supports a comprehensive review and revision of Wisconsin’s sentencing guidelines, parole processes, and revocation processes to ensure that best practices are being followed; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association supports LRB
1522/P1, which is anticipated to be introduced soon, and requests Government Affairs staff to communicate this position to the Wisconsin State Legislature and the Governor in support of its passage.

**STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:**
Personnel, Finance, and County Organization: Indefinitely postpone.
Judicial and Public Safety: Indefinitely postpone.

**RESOLUTIONS COMMITTEE ACTION:** Motion by Frohling, second by Buechel, to indefinitely postpone. Motion carried.

**RESOLUTIONS COMMITTEE RECOMMENDATION:** Indefinitely postpone.

**2020 CONFERENCE ACTION:**

**Caption:**

Personnel, Finance, and County Organization
Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 20
Offered for consideration this 20th Day of September 2020 by
Fond du Lac County

Relating to

Supporting Passage of the Commitment to Veteran Support and Outreach Act

WHEREAS, the number of veteran suicides continues to rise nationwide, and approximately 14 of the 20 veterans who die by suicide each day are not under the care of the Department of Veterans Affairs (VA); and

WHEREAS, this national public health crisis requires a national approach that meets veterans where they are located; and

WHEREAS, County Veteran Service Officers are often the first point of contact in the community for veteran services, and they provide assistance on a range of benefits, including service-connected disability benefits, enrollment in VA health care, VA home loans, education benefits, and survivor benefits; and

WHEREAS, veterans are not always aware of the available benefits, and County Veteran Service Officers are often the first to inform them about their eligibility; and

WHEREAS, County Veteran Service Officers are local county employees who are nationally accredited by the VA to prepare, present, and prosecute VA claims, yet there is currently no federal funding directly available for County Veteran Service Officers; and

WHEREAS, there is pending legislation, the Commitment to Veteran Support and Outreach (CVSO) Act, United States Senate Bill 3020- 116th Congress (2019-20), that authorizes the Secretary of Veterans Affairs to enter into contracts with states or to award grants to states to promote health and wellness, prevent suicide, and improve outreach to veterans; and

WHEREAS, the CVSO Act will authorize $50 million annually for five years to expand and support County Veteran Service Officers or similar local entities who currently assist veterans in obtaining over $50 billion in benefits annually; and

WHEREAS, states can submit an application containing a detailed plan for the use of the funds, and the Secretary of Veterans Affairs will develop guidance for outcome measures to determine the effectiveness of the programs; with this, states must show that these funds do not simply supplant current state or local funding; and
WHEREAS, by increasing the number of County Veteran Service Officers and staff, states will be better able to leverage their local and federal resources to serve veterans.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the CVSO Act that authorizes the Secretary of Veterans Affairs to enter into contracts with states or to award grants to states to promote health and wellness, prevent suicide, and improve outreach to veterans.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Okey, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

I.D.52. Support the federal CVSO Act that authorizes the Secretary of Veterans Affairs to enter into contracts with states or to award grants to states to promote health and wellness, prevent suicide, and improve outreach to veterans.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 21

Offered for consideration this 20th Day of September 2020 by

Outagamie County

Relating to

Support Pending Legislation that Would Require the Department of Revenue (DOR) to Annually Publish on its Internet Site Information Related to the Determination of Utility Aid Payments Received by Counties and Municipalities Where Production Plant Property is Located

WHEREAS, utility aid payments help counties and municipalities pay for services provided to tax-exempt utility property; and

WHEREAS, currently, utility company asset data is not accessible to state and local elected officials in a manner that allows for determination regarding current and future utility aid payments in lieu of local general property taxation; and

WHEREAS, costs cannot be directly recouped through property taxation since utilities are exempt from local taxation and, instead, are taxed by the state; and

WHEREAS, these payments-in-lieu of taxes are also viewed as partial compensation for the air pollution, noise, traffic congestion, property maintenance, emergency services, and land use limitations caused by the presence of utility property; and

WHEREAS, there is pending legislation that will require the Department of Revenue (DOR) to annually publish on its Internet site information related to the determination of utility aid payments received by counties and municipalities where production plant property is located, including the value, depreciation amounts, and generating capacity of production plants, the value and depreciation amounts of substations and general structures, and, if applicable, the date of which such property is closed or decommissioned; and

WHEREAS, the published information must also include the value of private and municipal light, heat, and power company property, as reported to the Public Service Commission, the amount of license fees paid by public utilities in lieu of property taxes, listed by the county and municipality where such property is located, and the amount of utility aid payments received by each county and municipality; and

WHEREAS, in addition, DOR must provide each county and municipality that receives a
utility aid payment an itemization of its payment that shows the amounts generated from each formula component used to calculate the payment.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support pending legislation that would require the Department of Revenue (DOR) to annually publish on its Internet site information related to the determination of utility aid payments received by counties and municipalities where production plant property is located, including the value, depreciation amounts, and generating capacity of production plants, the value and depreciation amounts of substations and general structures, and, if applicable, the date of which such property is closed or decommissioned; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association does support pending legislation that would require the DOR to provide each county and municipality that receives a utility aid payment an itemization of its payment that shows the amounts generated from each formula component used to calculate the payment.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Connors, to adopt Resolutions 21 and 22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

VI.B.16. Support legislation that:
- Requires the Department of Revenue (DOR) to annually publish on its Internet site information related to the determination of utility aid payments received by counties and municipalities where production plant property is located, including the value, depreciation amounts, and generating capacity of production plants, the value and depreciation amounts of substations and general structures, and, if applicable, the date of which such property is closed or decommissioned.
- Requires DOR to provide each county and municipality that receives a utility aid payment an itemization of its payment that shows the amounts generated from each formula component used to calculate the payment.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 22

Offered for consideration this 20th Day of September 2020 by

Walworth County

Relating to

Supporting Legislation to Require the Department of Revenue to Share Utility Aid Payment Information with Counties and Municipalities

WHEREAS, utility aid payments help counties and municipalities pay for services provided to tax exempt utility property; and

WHEREAS, currently, utility company asset data is not accessible to state and local elected officials in a manner that allows for determination regarding current and future utility aid payments in lieu of local general property taxation; and

WHEREAS, costs cannot be directly recouped through property taxation since utilities are exempt from local taxation and, instead, are taxed by the state; and

WHEREAS, these payments in lieu of taxes are also viewed as partial compensation for the air pollution, noise, traffic congestion, property maintenance, emergency services, and land use limitations caused by the presence of utility property; and

WHEREAS, there is pending legislation that will require the Department of Revenue (DOR) to annually publish on its internet site information related to the determination of utility aid payments received by counties and municipalities where production plant property is located, including the value, depreciation amounts, and generating capacity of production plants, the date of which such property is closed or decommissioned.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support legislation to require the Department of Revenue to share the above-stated utility aid payment information with counties and municipalities.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:

Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kalata, second by Connors, to adopt Resolutions 21 and 22. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.
2020 CONFERENCE ACTION:

Caption:

VI.B.16. Support legislation that:

- Requires the Department of Revenue (DOR) to annually publish on its Internet site information related to the determination of utility aid payments received by counties and municipalities where production plant property is located, including the value, depreciation amounts, and generating capacity of production plants, the value and depreciation amounts of substations and general structures, and, if applicable, the date of which such property is closed or decommissioned.

- Requires DOR to provide each county and municipality that receives a utility aid payment an itemization of its payment that shows the amounts generated from each formula component used to calculate the payment.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 23

Offered for consideration this 20th Day of September 2020 by
Eau Claire County

Relating to

Supporting 2019-2020 Senate Bill 576 - Creation of the Chippewa Valley Regional Transportation Authority

WHEREAS, 2019-2020 Senate Bill 576 is currently pending before the Wisconsin Legislature. This bill proposes the creation of a Regional Transit Authority, known as the Chippewa Valley Regional Transit Authority (CVRTA), for the purpose of establishing, maintaining, and operating a comprehensive local transportation system, primarily for the transportation of persons, and includes the use of railroads, motor vehicles, motor buses, and any combination thereof; and

WHEREAS, the CVRTA would be a public body corporate and a separate governmental entity. If SB 576 is adopted by the state and becomes law, the CVRTA would be created if the governing body of Eau Claire County adopts a resolution authorizing the county to become a member of the CVRTA and the resolution is then ratified by the electors at a referendum held in Eau Claire County; and

WHEREAS, if the CVRTA is created, any municipality located in whole or in part within Eau Claire County shall be a member of the authority; and

WHEREAS, Senate Bill 576 allows Chippewa County to join the CVRTA, after the creation of the authority, if the governing body of Chippewa County adopts a resolution to join the authority and the resolution is then ratified by the electors at a referendum held in Chippewa County; and

WHEREAS, the governing body of the CVRTA would be a board of directors appointed according to the statutes and would be a combination of directors appointed by the county board, municipalities, and an appointment by the governor.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the adoption of Senate Bill 576 by the Wisconsin Legislature and Governor Evers for the purpose of creating the Chippewa Valley Regional Transportation Authority.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.
RESOLUTIONS COMMITTEE ACTION: Motion by Decker, second by Gullickson, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2020 CONFERENCE ACTION:

Caption:

Transportation and Public Works
Wisconsin Counties Association

2020 Conference Resolution 24

Offered for consideration this 20th Day of September 2020 by
Eau Claire County

Relating to

Supporting Proposed Legislation AB 612 Establishing Authority for a County to Enact an Ordinance Requiring Registration of Animal-Drawn Vehicles

WHEREAS, under current law, an animal-drawn vehicle is not required to be registered for use of public roadways; and

WHEREAS, recent fatalities and accidents on highways in Wisconsin by animal-drawn vehicles continue to increase in frequency; and

WHEREAS, registering animal-drawn vehicles will allow for enforcement of lighting requirements, as well as any other local ordinances; and

WHEREAS, registration fees will be used for transportation-related purposes and administrative costs related to the registration program itself.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support Assembly Bill 612.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Okey, second by Frohling, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

VII.D.31. Support legislation that allows counties to enact an ordinance requiring registration of, including the imposition of a registration fee, animal-drawn vehicles.

Transportation and Public Works
Wisconsin Counties Association

2020 Conference Resolution 25

Offered for consideration this 20th Day of September 2020 by

Barron County

Relating to

Supporting Building Expansion, and New Equipment and Facility Updates at the State of Wisconsin Veterinary Diagnostic Laboratory

WHEREAS, on August 12, 2019 County Administrator French and Economic Development Director Armstrong were invited to a meeting of the Board of Directors of the Wisconsin Veterinary Diagnostic Lab at the State of Wisconsin Veterinary Lab, City of Barron, Guy Avenue; and

WHEREAS, one of the agenda items was to discuss and describe details of the need to expand the building and to purchase new equipment at this facility so that it continues to be in compliance with evolving diagnostic needs; and

WHEREAS, on September 20, 2019 Keith Poulsen, DVM, Ph.D., Director, provided additional details for the building and equipment upgrades to Administrator French, Exhibit #1; and

WHEREAS, the agriculture and poultry industry are vital to the economic future of Northwest Wisconsin and Barron County in particular; and

WHEREAS, the 2017 Census of Agriculture – County Data, Exhibit #2., lists 168 poultry farms in Barron County; and

WHEREAS, the 2017 Census of Agriculture, County Profile, Exhibit #3., states the total market value of agriculture products sold in Barron County is $266,402,000, among other data; and

WHEREAS, after the above-referenced meeting Administrator French contacted Jennie-O Turkey Store as to their support for the requested improvements at the Barron Veterinary Lab; and

WHEREAS, by letter dated August 28, 2019, Steve Lykken, President, Jennie-O Turkey Store, Exhibit #4., indicates their support for the requested improvements; and

WHEREAS, to further verify the financial impact of not making the requested improvements, Administrator French has attached to this Resolution Exhibit #5., which indicates
a total budget for this facility of $7,333,600.00 for FY20, ending 7-31-2019, including $1.7M for 13 FTEs at the Barron facility; and

WHEREAS, by phone on 9-17-2019 DVM Poulsen communicated to Administrator French that at present the above expansion and improvements could possibly be placed last, or nearly last, in the list of the approximately $1.5B worth of statewide building and equipment improvement requests, resulting in a six to eight-year timeframe before completion of these upgrades; and

WHEREAS, the Barron County Board of Supervisors is willing to go on record supporting building improvements and new equipment purchases at the State of Wisconsin Veterinary Clinic in Barron; and

WHEREAS, the Barron County Board of Supervisors is willing and desirous to see these requested improvements occur in a timely and efficient manner; and

WHEREAS, this resolution was approved by the LCC/Extension Committee on January 7, 2020, on a vote of 5-0, with Horstman, Gores, Skoug, Nelson, and Huth voting in favor and no members voting against. Rindsig and McRoberts were absent.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby fully support the recommended building, equipment, and facility improvements at the Wisconsin Veterinary Diagnostic Lab, City of Barron, Guy Avenue; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association does hereby urge the state of Wisconsin to make the requested improvements to the Barron facility quickly.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: N/A

RESOLUTIONS COMMITTEE ACTION: Motion by Okey, second by Frohling, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

IX.E.3. Support building, equipment, and facility improvements at the Wisconsin Veterinary Diagnostic Lab located in Barron County.

Other
Wisconsin Counties Association
2020 Conference Resolution 26

Offered for consideration this 20th Day of September 2020 by
Door County

Relating to

Supporting Assembly Bill 544 - Workforce Housing Tax Credits

WHEREAS, the Wisconsin Housing and Economic Development Authority is a self-supporting private corporation that receives no tax dollars for its operations and has a Mission Statement “to stimulate the state's economy and improve the quality of life for Wisconsin residents by providing affordable housing and business financing products”; and

WHEREAS, WHEDA’s Vision Statement is “to provide the tools to help people and communities realize their hopes and dreams”; and

WHEREAS, WHEDA is known as a leader in innovative housing strategies; and

WHEREAS, the State of Wisconsin is presently considering Assembly Bill 544 (as amended by Assembly Substitute Amendment 1), which proposes investing $10 million in WHEDA funds for workforce housing tax credits to stimulate the development of workforce housing; and

WHEREAS, Assembly Bill 544 (as amended by Assembly Substitute Amendment 1) also allows WHEDA to leverage its resources for greater benefit by engaging with existing partners in new ways and by encouraging potential partners to consider new opportunities in rural communities; and

WHEREAS, housing developers and municipal leaders have pointed to factors including rising housing costs, limited developer interest due to the smaller scale of rural projects, aging housing stock, few affordable rental options, zoning and infrastructure challenges, and limited financing for new construction and renovation projects that currently hamper workforce housing development; and

WHEREAS, in February of 2019 the Door County Economic Development Corporation released the results of the third-party report Door County Housing Analysis; and

WHEREAS, the Door County Housing Analysis studied the need for workforce housing for employees earning between 60% and 120% of Area Median Income (AMI); and

WHEREAS, the Door County Housing Analysis determined that Door County had a
cumulative structural gap between 2010 and 2017 of 470 workforce housing apartment units and a future need of an additional 110 workforce housing apartment units between 2018 and 2023.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support Assembly Bill 544 (as amended by Assembly Substitute Amendment 1) and its potential to stimulate needed housing development so that rural counties, including the County of Door, may help solve their present workforce housing deficit.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: N/A

RESOLUTIONS COMMITTEE ACTION: Motion by Decker, second by Buechel, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2020 CONFERENCE ACTION:

Caption:

Other
Wisconsin Counties Association

2020 Conference Resolution 27

Offered for consideration this 20th Day of September 2020 by

Outagamie County

Relating to

Opposing the Deportation and Repatriation of Hmong and Lao Residents of Wisconsin to the Lao People’s Democratic Republic, as well as the Deportation of Hmong and Lao Refugees Throughout the United States

WHEREAS, Secretary of State Mike Pompeo, on behalf of the Trump Administration, has engaged in discussions with the Lao People’s Democratic Republic and is calling on Laos to accept deported U.S. residents; and

WHEREAS, Wisconsin is home to over 61,287 Hmong, Lao, Vietnamese, Cambodian, and other ethnic minority group residents, many of whom are refugees as a result of the American involvement in Southeast Asia in the 1960s and 70s; and

WHEREAS, nearly 4,800 Hmong and Lao individuals across the country have been served deportation orders issued by the United States government; and

WHEREAS, many Hmong and Lao soldiers fought alongside United States soldiers during the Vietnam War; and

WHEREAS, our Hmong and Lao allies subsequently faced retaliation in Laos for their cooperation with the United States after the end of the Vietnam War; and

WHEREAS, the United States offered protection to its Hmong and Lao allies after the war, allowing many Hmong refugees to resettle in the United States; and

WHEREAS, Wisconsin is home to the third largest Hmong population in the United States; and

WHEREAS, proposed deportation would tear apart families and communities across the state of Wisconsin. Hmong and Lao refugees have long-established roots in Wisconsin, and many have no family ties in Laos, do not speak the language, and have never lived in Laos; and

WHEREAS, Hmong, Lao, and other ethnic minority group refugees from Laos ordered to be removed by the U.S. will face the danger of marginalization, violence, or death in Laos; and
WHEREAS, these Hmong and Lao refugees have become successful in agriculture and farming, in small business and entrepreneurship, and in working hard to support their families and to make the community a better place to live.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby strongly oppose the deportation and repatriation of Hmong and Lao residents of Wisconsin to the Lao People’s Democratic Republic, as well as the deportation of Hmong and Lao refugees throughout the United States; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association supports pending legislation that opposes efforts by the State Department and Trump Administration to allow for the deportation of Hmong and Lao U.S. residents to the Lao People’s Democratic Republic.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
N/A

RESOLUTIONS COMMITTEE ACTION: Motion by Kruse, second by Kalata, to adopt. Motion failed. Motion by Decker, second by Keeney, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2020 CONFERENCE ACTION:

Caption:

Other
Wisconsin Counties Association

2020 Conference Resolution 28

Offered for consideration this 20th Day of September 2020 by
Outagamie County

Relating to

Urging the Wisconsin Governor and Legislators to Research and Understand the Reasons Behind the Out-Migration of the Millennial Population as well as Why People are not Moving to Wisconsin for Available Jobs as Detailed in the Three Articles Published by Forward Analytics Regarding Population and Workforce Trends in Wisconsin

WHEREAS, Forward Analytics, a Division of the Wisconsin Counties Association, has recently published three articles regarding population and workforce trends in Wisconsin:

- Falling Behind: Migration Changes and State Workforce
- An Economic Evolution: Job Growth, Pay and Education since 2012
- Millennial Wisconsin: Is Wisconsin Attractive to This Generation; and

WHEREAS, all articles conclude that Wisconsin has a significant problem in attracting, retaining, and growing the millennial population, especially those millennials with families; and

WHEREAS, the documents provide detailed analysis of these population trends and the changing educational requirements for 21st century employers; and

WHEREAS, why should residents of Wisconsin pay attention to this information? Within the next few years, 40% of Wisconsin’s workforce will be comprised of millennials; and

WHEREAS, over the next few years, baby boomers will comprise less and less of the workforce and by 2030 only 5% of the workforce will be comprised of this age group; and

WHEREAS, the articles provide detailed data and charts for Wisconsin population changes; and

WHEREAS, the articles point to the concern that millennials in the workforce are not replacing baby boomers as they age and retire; and

WHEREAS, since 2008, the replacement of the older workforce has not been maintained resulting in severe labor shortages throughout the state in many occupations; for example, the
age cohort of 15 to 19-year-olds in the year 2000 was 407,000 and in 2015, the population of this same group, now 30 to 35 in age, declined by 36,000 to 371,000. The articles indicate that many people in this age group moved to other states; and

WHEREAS, another issue identified in the reports is the changing level of education required to meet the requests of employers; and

WHEREAS, in 2012, 25% of new jobs required post-secondary education; and

WHEREAS, from 2012 to 2018, 38% of all new jobs required post-secondary education; and

WHEREAS, during the same time period, there was very little growth in low paying, low skilled occupations; and

WHEREAS, the articles did not address the reasons for the population and labor force changes; and

WHEREAS, the purpose of the articles was to sound an “alarm bell” for policymakers and leaders in Wisconsin; and

WHEREAS, the impact on state finances and future services, especially in rural areas, will be dramatic if this trend continues for millennials and the next generation; and

WHEREAS, Wisconsin’s governor and legislators need to get to work on this issue and understand the reasons behind the out-migration of the millennial population; and

WHEREAS, they need to do everything possible to understand why people are leaving the state and why people are not moving to Wisconsin for available jobs; and

WHEREAS, based on this information, our leaders need to make changes to encourage families to stay here and also develop a plan to encourage families to move to Wisconsin from other states; and

WHEREAS, leaders should also work on initiatives for retaining young people in Wisconsin as they graduate from high schools, technical schools, and universities; and

WHEREAS, these population trends can be reversed; and

WHEREAS, there are states in the Upper Midwest and regions within our state, including Outagamie County, which have retained and/or grown this important younger population group; and

WHEREAS, our state leaders should learn from their success stories and work together on this significant issue.
NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin Governor and legislators to research and understand the reasons behind the out-migration of the millennial population, as well as why people are not moving to Wisconsin for available jobs as detailed in the attached three articles published by Forward Analytics regarding population and workforce trends in Wisconsin; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association does urge the Wisconsin governor and legislators to make changes to encourage families to maintain Wisconsin as their residence, as well as develop a plan to encourage families to move to Wisconsin.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
N/A

RESOLUTIONS COMMITTEE ACTION: Motion by Okey, second by Kruse, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2020 CONFERENCE ACTION:

Caption:

Other
Wisconsin Counties Association

2020 Conference Resolution 29

Offered for consideration this 20th Day of September 2020 by
Outagamie County

Relating to

Supporting the Establishment of an Intermodal Freight Facility at the Port of Green Bay

WHEREAS, Outagamie County understands that freight movement is critical to Wisconsin’s economic competitiveness at regional, national, and global scales; and

WHEREAS, intermodal shipping is the movement of cargo in shipping containers or trailers by more than one mode of transportation and is an increasingly important part of the global movement of freight; and

WHEREAS, use of intermodal shipping can create efficiencies, reduce transportation costs, and be a key factor for sustained economic growth and development; and

WHEREAS, currently, intermodal or containerized freight must first find its way to Chicago in order to have access to world markets; and

WHEREAS, Brown County is currently negotiating to acquire the Pulliam Power Plant site for an intermodal container facility which would allow barges and other shipping containers to be transferred by boat either onto rail or onto the interstate highway system; and

WHEREAS, this is a tremendous opportunity for all of northeast Wisconsin, the Upper Peninsula of Michigan and beyond to establish future freight transportation options; and

WHEREAS, this resolution supports the establishment of an intermodal freight facility at the Port of Green Bay and urges the State Legislature to retain a provision in the 2019-2021 State Biennial Budget to help with studying, geotechnical engineering, and environmental investigations of the Pulliam Power Plant site as an intermodal freight facility.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the establishment of an intermodal freight facility at the Port of Green Bay which will offer an opportunity for all of northeast Wisconsin, the Upper Peninsula of Michigan and beyond to establish future freight transportation options; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association does go on record in support of retaining a provision in the 2019-2021 State Biennial Budget to help with studying,
geotechnical engineering, and environmental investigations of the Pulliam Power Plant site at the Port of Green Bay as an intermodal freight facility.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: N/A

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Buechel to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

VII.D.31. Support the establishment of an intermodal freight facility at the Port of Green Bay.

Other
Wisconsin Counties Association

2020 Conference Resolution 30

Offered for consideration this 20th Day of September 2020 by

Eau Claire County

Relating to

Requesting the Wisconsin Legislature Act to Protect Refugees Living in the State of Wisconsin

WHEREAS, refugees living in the State of Wisconsin were in some cases brought here because they aided United States interests and fought besides American soldiers; and

WHEREAS, some refugees living in the State of Wisconsin are seeking safety from political regimes and drug cartels that seek to potentially destroy their personal safety through violence including, but not limited to, physical harm, rape, incest, and murder; and

WHEREAS, refugees living in the State of Wisconsin should be protected from deportation and return to living conditions that may result in murder or genocide; and

WHEREAS, some refugees choose to not become citizens because they hold out hope for a time when they can safely return with their families to their homeland; and

WHEREAS, some refugees living in the State of Wisconsin could be fleeing environmental catastrophe; and

WHEREAS, refugees living in the State of Wisconsin have faced long and burdensome journeys often resulting in the loss of all they own; and

WHEREAS, some refugees living in the State of Wisconsin exist in conditions whereby they are often seen as second class or less than; and

WHEREAS, most refugees living in the State of Wisconsin do not have the language skills, or the cultural background knowledge required to deal with issues of deportation; and

WHEREAS, many refugee groups have long established roots in the State of Wisconsin; and

WHEREAS, refugees living in the State of Wisconsin make important economic contributions by both performing hard physical labor and by paying taxes; and

WHEREAS, refugees living in the State of Wisconsin enrich our society by contributing to the rich multi-cultural heritage of our state; and
WHEREAS, refugees living in the State of Wisconsin have friends, families, lives and livelihoods worthy of a protected status.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the Wisconsin Legislature take action to protect refugees living and working in the State of Wisconsin.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: N/A

RESOLUTIONS COMMITTEE ACTION: Motion by Decker, second by Okey, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2020 CONFERENCE ACTION:

Caption:

Other
2020 WCA CONFERENCE
RESOLUTIONS 31-48
REAFFIRM CURRENT POSITIONS OF THE WISCONSIN COUNTIES ASSOCIATION
Wisconsin Counties Association

2020 Conference Resolution 31

Offered for consideration this 20th Day of September 2020 by Bayfield County

Relating to

Increased Funding for County Conservation Staff

WHEREAS, all life is dependent on clean water; and

WHEREAS, all Wisconsin residents and visitors require and deserve access to clean water; and

WHEREAS, Wisconsin’s economy is dependent on water; and

WHEREAS, clean water is required to maintain and grow Wisconsin’s economy; and

WHEREAS, county conservation departments are charged with implementing statewide performance standards, including ATCP 50 and NR 151, runoff reduction efforts like Total Maximum Daily Loads, farmland preservation programs, producer-led watershed and citizen watershed groups, stormwater permits, and much more; and

WHEREAS, county conservation departments are being asked to implement an ever-increasing set of programs without increased funding and with less staff; and

WHEREAS, county conservation departments have 40% fewer state-funded staff than there were 20 years ago; and

WHEREAS, at almost every public hearing held by the 2019 Speaker’s Task Force on Water Quality there was overwhelming support to fully fund county conservation staff; and

WHEREAS, the Speaker’s Task Force on Water Quality recommended that the state fully fund its cost-share commitment for county conservation staff; and

WHEREAS, Assembly Bill 790 and Senate Bill 723 in the 2019-2020 legislative session provided for increased funding for county conservation staff to meet Wisconsin Statutes 92.14 to support an average of three staff per county at cost shares rates of 100/70/50%.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support an increase in state funding for county conservation staff to meet Wisconsin Statutes 92.14.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

**RESOLUTIONS COMMITTEE ACTION**: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

**RESOLUTIONS COMMITTEE RECOMMENDATION**: Adopt.

**2020 CONFERENCE ACTION**:

**Caption**:

II.G.1.bb. Maintain the funding for county land conservation staffing and cost-sharing grants established in the 2017-19 biennial budget and further increase funds to reflect DATCP’s statutorily recommended funding level.

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 32

Offered for consideration this 20th Day of September 2020 by

Walworth County

Relating to

Supporting Budget Priorities to Improve Local Land and Water Resources

WHEREAS, the County Land and Water Conservation Department (LWCD) is the local delivery mechanism for a wide range of Wisconsin’s natural resource management programs including non-point pollution control, farmland preservation, reclamation of non-metallic mines, invasive species control, woodland management, lakes protection, and more; and

WHEREAS, LWCD professionals work as trusted, technical advisors to support producer-led watershed groups, assist waterfront property owners, help farmers develop and implement nutrient management plans, and respond to natural disasters like floods, and spend years building the trust to be able to successfully do so; and

WHEREAS, the conservation practices that LWCD professionals help landowners apply to farm fields, forests, and shorelines have numerous water quality benefits, including: preventing soil erosion and promoting soil health, increasing infiltration into groundwater aquifers, protecting drinking water supplies, reducing surface runoff and flood severity, and more; and

WHEREAS, the state of Wisconsin codifies the counties’ role in coordinating and implementing local conservation standards in Wis. Stats. Chap. 92, and defines a state-supported staffing goal for every LWCD of an average of three positions at 100, 70, and 50 percent support; and

WHEREAS, the state of Wisconsin has not ensured baseline support of counties by meeting this funding goal since its inception, and current state-funded LWCD staff number 40% fewer than they did 20 years ago; and

WHEREAS, the return on investment in county LWCDs is high; they amplify the impact of state funding by leveraging federal and private grant dollars into more conservation on the land, and more dollars into local economies; and

WHEREAS, supporting county LWCDs was the top priority voiced by Wisconsinites at statewide Water Quality Task Force hearings and elsewhere over the past year by farm, conservation, environmental, and local government groups alike, including Wisconsin Counties Association, Dairy Business Association, Wisconsin Corn Growers, Wisconsin Farm Bureau, and Wisconsin Farmer’s Union; and
WHEREAS, Senate Bill 723 seeks to provide an increase of $2,960,900 in baseline support to county LWCDs, resulting in more conservation on the landscape, and better protection of water quality; and

WHEREAS, for 2020, Walworth County requested $207,623 for funding to cover staff using the statutory formula, but received $144,668, creating a difference of $62,955; and,

WHEREAS, additional funding as supported by SB 723 would provide additional resources to put more conservation practices on the ground and leverage federal, state, and private funds to support the LWCDs conservation efforts.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin State Senate to schedule Senate Bill 723 to be heard on the floor of the Senate prior to the closure of the 2019-2020 legislative session, and vote to support the bill, providing necessary state support to counties, recognizing that if we are to improve water quality and achieve clean and safe drinking water and support a viable agricultural industry at the same time, county LWCD professionals are the best and most cost-effective solution we have.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

II.G.1.bb. Maintain the funding for county land conservation staffing and cost-sharing grants established in the 2017-19 biennial budget and further increase funds to reflect DATCP’s statutorily recommended funding level.

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 33

Offered for consideration this 20th Day of September 2020 by

Bayfield County

Relating to

Enacting Stronger Regulations to Limit the Spread of Chronic Wasting Disease

WHEREAS, Chronic Wasting Disease (CWD) is a fatal neurological disease of cervids which threatens to cause significant economic, cultural, and ecological damage to Wisconsin’s deer and elk population; and

WHEREAS, since its discovery in Wisconsin in a deer harvested in 2001 it has now spread to wild deer in 26 counties and in 25 captive cervid farms; and

WHEREAS, in the most highly-infected areas of Dane and Iowa counties the prevalence rate in adult males is over 35 percent and in adult females is over 15 percent; and

WHEREAS, the Wisconsin Department of Health Services, the Center for Disease Control, and the World Health Organization all recommend that cervid meat only be eaten after the animal harvested has tested negative for CWD; and

WHEREAS, in 2019 over 793,000 gun and archery deer hunting licenses were sold in Wisconsin; and

WHEREAS, according to a study, hunters in Wisconsin spent $2.5 billion in 2011. Eighty-eight percent of the hunters in Wisconsin participated in deer hunting, making it the most popular form of hunting in the state; and

WHEREAS, with no known cure or preventative vaccine, the only option currently available to manage CWD is to aggressively limit the transmission and spread of CWD; and

WHEREAS, current regulations do not adequately limit the human-assisted transmission of CWD.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature to make the following changes to state statutes and supporting administrative rules:

- Change ATCP 10.56(1) to eliminate the exceptions that allow the transport of live cervids without a Certification of Veterinary Inspection.
- Change NR 10.105(7) to prohibit the export of cervid carcasses which have any part of
the spinal column or head attached from CWD affected areas in which wild or captive cervids have tested positive for CWD within the last 10 years.

• Enact new rules to require the disposal of harvested cervid carcasses in approved landfills, rendering or composting facilities.
• Enact new rules to prohibit the export of live cervids from areas within 10 miles of a known positive CWD detection within the last five years.
• Enact new rules to require all captive cervid operations to install either solid perimeter or double fencing.
• Once a reliable live animal CWD test has been developed, enact rules to prohibit the transport of live cervids unless the animal tests negative for CWD.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

II.J.2.f. Urge the State Legislature to make the following changes to state statutes and concordant administrative rules related to chronic wasting disease:

• Change ATCP 10.56(1) to eliminate the exceptions that allow the transport of live cervids without a Certification of Veterinary Inspection.
• Change NR 10.105(7) to prohibit the export of cervid carcasses which have any part of the spinal column or head attached from CWD affected areas in which wild or captive cervids have tested positive for CWD within the last 10 years.
• Enact new rules to require the disposal of harvested cervid carcasses in approved landfills, rendering, or composting facilities.
• Enact new rules to prohibit the export of live cervid animals from areas within 10 miles of a known positive CWD detection within the last five years.
• Enact new rules to require all captive cervid operations to install solid perimeter or double fencing.
• Once a reliable live animal CWD test has been developed, enact rules to prohibit the transport of live cervids unless the animal tests negative for CWD.
Wisconsin Counties Association

2020 Conference Resolution 34

Offered for consideration this 20th Day of September 2020 by

Bayfield County

Relating to

Conducting Additional Research on Chronic Wasting Disease to Improve Testing, Treatment, and Management Options

WHEREAS, Chronic Wasting Disease (CWD) is a fatal neurological disease of cervids which threatens to cause significant economic, cultural, and ecological damage to Wisconsin’s deer and elk populations; and

WHEREAS, a better understanding of CWD is needed to develop better management tools; and

WHEREAS, current funding and research levels are not commensurate to the threat posed by CWD; and

WHEREAS, since the discovery of CWD in Wisconsin in 2001 it is now found in wild deer in 26 counties and in 25 captive cervid farms; and

WHEREAS, in the most highly-infected areas of Dane and Iowa counties the prevalence rate in adult males is over 35% and in adult females is over 15%; and

WHEREAS, the Wisconsin Department of Health Services, the Center for Disease Control, and the World Health Organization all recommend that cervid meat only be eaten after the animal harvested has tested negative for CWD; and

WHEREAS, in 2019 over 793,000 gun and archery deer hunting licenses were sold in Wisconsin; and

WHEREAS, according to a study, hunters in Wisconsin spent $2.5 billion in 2011. Eighty-eight percent of the hunters in Wisconsin participated in deer hunting, making it the most popular form of hunting in the state.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the State Legislature fund and direct state agencies to conduct the following research in order to better manage CWD:

• Develop a reliable, rapid, and easy to administer CWD test that can be conducted on live cervids.
• Develop a reliable, rapid, and easy to administer CWD test that can be implemented in the field on harvested cervids that will provide immediate test results.
• Develop a vaccine for CWD.
• Develop a cure for CWD in infected cervids.
• Breed inheritable resistance to CWD in captive cervids such that the cervids do not carry or shed CWD prions.
• Determine CWD prion longevity and virulence in contaminated soil, feed, and crops under a wide range of environmental conditions.
• Develop a better understanding of CWD prion movement in the environment once outside of cervids.
• Expand monitoring of wild cervids in CWD endemic zones to better understand the effect of CWD on cervid populations.
• Conduct epidemiological assessment of CWD prions on human health including whether humans are already carriers of CWD prions, the likelihood of CWD prions infecting humans and causing disease, and the impact of eating CWD positive cervids.
• Conduct additional research to determine the viability and methodology for composting CWD-infected cervids.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

II.J.2.e. Urge the State Legislature to direct state agencies, and provide funding, to conduct the following research and development in order to better manage chronic wasting disease (CWD):
  o Develop a reliable, rapid, and easy to administer CWD test that can be conducted on live cervids.
  o Develop a reliable, rapid, and easy to administer CWD test that can be implemented in the field on harvested cervids that will provide immediate test results.
  o Develop a vaccine for CWD.
  o Develop a cure for CWD in infected cervids.
  o Breed inheritable resistance to CWD in captive cervids such that the cervids do not carry or shed CWD prions.
  o Determine CWD prion longevity and virulence in contaminated soil, feed, and crops under a wide range of environmental conditions and soil types.
  o Develop a better understanding of CWD prion movement in the environment once outside of a cervid.
- Expand monitoring of individual animal and herd health in CWD endemic zones to better understand the effect of CWD on population dynamics.
- Conduct epidemiological assessment of CWD prions on human health including whether humans are already carriers of CWD prions, the likelihood of CWD prions infecting humans and causing disease, and the impact of eating CWD positive deer, if any.
- Conduct additional research to determine the viability and methodology for composting CWD-infected cervids.

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 35

Offered for consideration this 20th Day of September 2020 by
Bayfield County

Relating to
Increasing the Payments to Towns with County Forest Land

WHEREAS, Wisconsin has 29 counties with 2.4 million acres of county forest land; and

WHEREAS, county forest lands are entered under Wisconsin Statute 28.11 County Forest Law, which outlines the framework for County Forest Management; and

WHEREAS, Wisconsin State Statute 28.11 requires compensation and a reasonable revenue to towns; and

WHEREAS, the State currently provides a payment in lieu of taxes (PILT) of $0.30 per acre to local units of government containing county forest lands; and

WHEREAS, this amount was established in 1989 and has not been increased in 30 years; and

WHEREAS, PILT payments for National Forest Lands are approximately $2.00 per acre to local units of government; and

WHEREAS, these payments help towns to provide emergency services to people using the county forest and to maintain roads which provide access to the county forest; and

WHEREAS, the Department of Natural Resources is willing to consider a budgetary fix to this issue.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support an increased PILT payment to towns with county forest lands to $2.00 per acre.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.
RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

ILI.10. Support an increase in the fee paid to towns for county forest land enrolled in the county forest land program.

Agriculture, Environment, and Land Use
Wisconsin Counties Association

2020 Conference Resolution 36

Offered for consideration this 20th Day of September 2020 by

St. Croix County

Relating to

Requesting a Grant for Expanding Psychiatric Bed Capacity

WHEREAS, legislation has been introduced that would require the State of Wisconsin Building Commission to award a grant in the amount of $15,000,000 to a hospital in Eau Claire County; and

WHEREAS, the purpose of the grant is to expand psychiatric bed capacity by approximately 22 beds; and

WHEREAS, the hospital shall give preference in admission to individuals who meet the criteria for an emergency detention and are from specified counties, including St. Croix County; and

WHEREAS, the St. Croix County Board of Supervisors passed Resolution Number 35 (2018) Regional Emergency Detention Bed Need Resolution that urged the state legislature to develop and support legislation to fund secure regional emergency detention bed access in a hospital setting to increase regional access, which will provide additional local resources for individuals in need of emergency mental health services.

NOW, THEREFORE, BE IT RESOLVED that Wisconsin Counties Association, in conference assembled, does support legislation that would award a grant to a hospital in Eau Claire County to expand psychiatric bed capacity.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:
III.C.5.k. Support legislation to fund secure regional emergency detention bed access in a hospital setting to increase regional access, which will provide additional local resources for individuals in need of emergency mental health services.

Health and Human Services
Wisconsin Counties Association  
2020 Conference Resolution 37  
Offered for consideration this 20th Day of September 2020 by  
Bayfield County  
Relating to  
Supporting Human Services Expansion

WHEREAS, with services comparable to adjacent states an additional 82,000 Wisconsin fewer residents could receive health care coverage who are currently underserved; and

WHEREAS, this service increase would improve the health, well-being, and productivity of thousands of residents in the areas of preventive care, prenatal care, opioid and other drug treatment, behavioral health and crisis intervention, lead poisoning, treatment of chronic disease, dental health, and support for people with disabilities, thus providing for healthier families and a more productive workforce; and

WHEREAS, most states in the country are providing services at this level resulting in improved health care of their citizens; and

WHEREAS, Wisconsin has lost an amount exceeding $800 million over the last eight years. This has not benefitted the health of Wisconsin’s citizens; and

WHEREAS, the Wisconsin Department of Health Services projects a $325 million savings from the increased service level.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the adoption of increased human services as soon as can be implemented based on humanitarian and economic grounds; and

BE IT FURTHER RESOLVED that funding from savings in accepting the expansion be designated to the counties as recommended by the Wisconsin County Human Service Association to accommodate a workload increase in Economic Support/Income Maintenance Consortium.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: 
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.
2020 CONFERENCE ACTION:

Caption:

III.C.3.1. Support the expansion of Medicaid in Wisconsin provided the increased costs to the county income maintenance consortia is fully funded by the state.

Health and Human Services
Wisconsin Counties Association

2020 Conference Resolution 38

Offered for consideration this 20th Day of September 2020 by

Racine County

Relating to

Supporting 2019 Assembly Bill 33 and 2019 Senate Bill 39 Relating to the Expungement of Criminal and Civil Conviction and Non-Conviction Records

WHEREAS, Wisconsin law allows a conviction to be removed from an offender’s circuit court case record under certain circumstances through a process known as expungement; and

WHEREAS, under current law related to adult criminal court records, a person under the age of 25 at the time he or she commits an offense eligible for expungement, the court may order, at the time of sentencing, that the person's court record be expunged upon successful completion of the sentencing the court determines the person will benefit and not be harmed by expungement; and

WHEREAS, if a court orders expungement, upon successful completion of the sentence, the clerk of court must do all of the following pursuant to Wisconsin Supreme Court Rule 72.06: (1) remove any paper index and nonfinancial court record and place them in the case file; (2) electronically remove any automated nonfinancial record except the case number; (3) seal the entire case file; and (4) destroy expunged court records in accordance with the court's retention schedule; and

WHEREAS, 2019 Assembly Bill 33 (AB 33) and 2019 Senate Bill 39 (SB 39) eliminate the condition that a person must have been under the age of 25 years old at the time he or she committed an offense to be eligible for expungement; and

WHEREAS, AB 33 and SB 39 also provide that a record of a conviction for a violation of Chapters 341 to 348 Stats. - offenses primarily consisting of traffic violations – is not eligible for expungement; and

WHEREAS, AB 33 and SB 39 also create a new process for a person to seek expungement of his or her criminal court record in the county of conviction if at least one year has passed since the person successfully completed his or her sentence and there are no criminal charges pending against the person; and

WHEREAS, AB 33 and SB 39 provide that a person has successfully completed the sentence if the person has completed any period of incarceration, parole, or extended supervision to which he or she was sentenced; the person has paid all fines, costs, fees, surcharges, and
restitution assessed and has completed any court-ordered community service; the person has not been convicted of a subsequent crime; and, if probation was imposed, the probation has not been revoked; and

WHEREAS, AB 33 and SB 39 provide a process for notification to be made to the victim of a petition for expungement; and

WHEREAS, AB 33 and SB 39 has a delayed effective date of approximately one year and first applies to any conviction for which sentencing has occurred, but for which the record has not been ordered expunged on the effective date; and

WHEREAS, the Racine County Board of Supervisors recognizes that passage of AB 33 and SB 39 is likely to have a positive economic impact in Racine County by allowing people to move beyond their criminal record and assist in meeting area workforce demands.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support 2019 Assembly Bill 33 and 2019 Senate Bill 39 relating to the expungement of criminal and civil conviction and non-conviction records and urges the Wisconsin Legislature to pass, and urges Governor Tony Evers to sign, these bills.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

IV.C.6.c. Support legislation allowing a person who meets statutory requirements to file a petition for expungement with the sentencing court after he or she completes their sentence. Support permitting a person whose petition is denied to file another petition in two years.

Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 39

Offered for consideration this 20th Day of September 2020 by

Bayfield County

Relating to

Support for Expansion of the Department of Corrections Opening Avenues to Re-Entry Success (OARS) to the Entire State of Wisconsin

WHEREAS, the OARS program enhances public safety by supporting the successful transition, recovery, and self-sufficiency of offenders with mental health needs as they reintegrate into the community; and

WHEREAS, this is a vision and effort that should be available, supported, and encouraged in every county in the state; and

WHEREAS, OARS enhances public safety by reducing recidivism and revocation rates; and

WHEREAS, people released from incarceration often face difficulty finding housing and employment, those on OARS have opportunities to secure both housing and employment upon release which helps to reduce their chances of relapse into unhealthy lifestyles; and

WHEREAS, OARS is currently available in only 44 counties in Wisconsin.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the state of Wisconsin expand the OARS program to the entire state of Wisconsin.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:
IV.I.5. Support expansion of the Opening Avenues to Re-Entry Success (OARS) program to the entire state of Wisconsin.

Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 40

Offered for consideration this 20th Day of September 2020 by
Bayfield County

Relating to

Action to Address the Mental Health Epidemic in County Jails

WHEREAS, the number of individuals with mental health issues in county jails has exploded over the past decade; and

WHEREAS, individuals with mental illness need specialized care and attention; and

WHEREAS, demands on local correctional institutions is greater than can be sustained; and

WHEREAS, this workload and case types are overwhelming county jail staffs.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support legislation addressing mental health issues in jails including:

- That individuals on psychotropic medicines before incarceration be allowed to continue using these medicines while in jail, with no interruption to funding of these medications if the individual is currently enrolled in a state program which provides that resource.
- That increased Department of Corrections funding be made available for crisis intervention utilizing licensed mental health professionals that hold prescribing licensure.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

IV.E.2.c. Support legislation addressing mental health issues in county jails, including:
• That individuals on psychotropic medicines before incarceration be allowed to continue using these medicines while in jail with no interruption to funding of those medications if the individual is currently enrolled in a state program which provides that resource.

• That increased state Department of Corrections funding be made available for crisis intervention utilizing licensed mental health professionals that hold prescribing licensure.

Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 41

Offered for consideration this 20th Day of September 2020 by
Bayfield County

Relating to

Creating Financial Incentives for Volunteer Emergency Responders

WHEREAS, Bayfield County is a very rural county with less than 10 people per square mile; and

WHEREAS, a large portion of the ambulance, emergency medical and fire response individuals in the county are volunteers; and

WHEREAS, increasingly, rural areas are having more and more difficulty in recruiting and retaining volunteer emergency responders, resulting in longer response times; and

WHEREAS, increasingly, neighboring services are called upon to respond to emergency situations because of the shortage of local volunteers; and

WHEREAS, Assembly Bill 142 and Senate Bill 135 in the 2019-2020 legislative session would have created non-refundable tax credits for volunteer emergency responders; and

WHEREAS, the proposed first tax credit would be $20 for each hour a volunteer spends on active duty or in training. The second credit for each volunteer would be the amount of their unreimbursed expenses. The maximum amount a volunteer could claim in a year is $1,000 and $400 respectively.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support legislation making volunteering more attractive and financially affordable for volunteer emergency responders.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:
Caption:

IV.I.6. Support legislation that makes serving as an emergency medical or ambulance volunteer and/or volunteer firefighter more attractive and financially viable.

Judicial and Public Safety
Wisconsin Counties Association

2020 Conference Resolution 42

Offered for consideration this 20th Day of September 2020 by
St. Croix County

Relating to

Supporting Legislation to Increase Funding to County Veteran Service Officer Grant

WHEREAS, the Wisconsin State Legislature resolved in 1973 to create a block grant system through which the counties of Wisconsin could seek fiscal support based on county population and full-time employment of County Veteran Service Officers; and

WHEREAS, current funding for the St. Croix County Veteran Service Office is funded almost entirely by the county and has not been increased by the state of Wisconsin since 1979; and

WHEREAS, the 2020 budget for the St. Croix County Veteran Service Office is $286,392, of which $269,392 or roughly 94% is funded by local tax levy with the balance of approximately $17,000 funded through state grants; and

WHEREAS, according to 2018 Veterans Affairs data, St. Croix County has an estimated 5,314 veterans, and VA expenditures for the same year equal in excess of $38 million to St. Croix County; and

WHEREAS, if funded the St. Croix County Veteran Service Office recommends the additional grant funds be used to serve veterans of St. Croix County by supplementing transportation and program development, staff development, outreach and other necessary budget items vital in providing services to veterans in Wisconsin; and

WHEREAS, that the county of St. Croix joins other counties in the state of Wisconsin to express their desire to the Wisconsin State Legislature to have the County Veteran Service Office Grant increased to continue providing services to Wisconsin veterans as costs for services and training increase.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support state and federal legislation that would bring additional funding to the County Veteran Service Offices of Wisconsin to serve St. Croix County veterans.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.
RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

I.D.48. Increase funding for the County Veterans Service Officers (CVSO) Improvement Grant.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 43

Offered for consideration this 20th Day of September 2020 by

Fond du Lac County

Relating to

Affirming the Right of All Wisconsin Citizens to Fair and Equal Representation and Requesting the Enactment of a Nonpartisan Process for the Preparation of Legislative and Congressional Redistricting Plans

WHEREAS, currently, pursuant to Article IV, Section 3 of the Wisconsin Constitution, the Legislature is directed to redistrict legislative districts according to the number of inhabitants at its next session following each decennial federal census; and

WHEREAS, at the same intervals, the Legislature also reapportions congressional districts pursuant to federal law; and

WHEREAS, legislative and congressional redistricting plans enacted pursuant to this procedure are used to elect members of Legislature and members of Congress in the fall of the second-year following the year of the census.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby affirm that the determination of all levels of municipal, county, and state legislative and congressional redistricting plans could not include consideration of voting patterns, party information, incumbent residence information, and/or demographic information that in any way significantly distort the right of fair and equal representation afforded to all Wisconsin citizens under the state and federal constitutions; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association strongly urges the Wisconsin legislative and executive branches to work together to enact bipartisan legislation that would create a fair and nonpartisan process for drawing legislative and congressional redistricting plans, as well as promote more accountability and transparency; and

BE IT FURTHER RESOLVED that said legislation include language that prohibits the consideration of voting patterns, party information, incumbent residence information, and/or demographic information which serve to significantly distort the right of fair and equal representation afforded to all Wisconsin citizens under the state and federal constitutions.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.
RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

I.A.1.f. Support the creation of a nonpartisan procedure for the preparation of legislative and congressional redistricting plans.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 44

Offered for consideration this 20th Day of September 2020 by
St. Croix County

Relating to

Requesting Referendum on Question for Fair Maps

WHEREAS, under the state constitution, the majority party of the legislature is directed at its next session following the decennial federal census to redistrict legislative districts according to the number of inhabitants; and, at the same interval, the legislature also reapportions congressional districts pursuant to federal law; and

WHEREAS, the current procedure stifles political participation, discourages collaboration and compromise, and lacks the fairness necessary to our democratic process, by undermining the principle of one-person-one-vote; it allows the legislature to choose its voters rather than the voters choosing their representatives; and

WHEREAS, a non-partisan process promotes more accountability and transparency and prohibits the consideration of voting patterns, party information, and incumbents’ residence information or demographic information in drawing the maps, except as necessary to ensure minority participation as required by the U.S. Constitution; and

WHEREAS, the 2011 Wisconsin legislative process to draw the maps and fight litigation contesting those maps cost taxpayers nearly $1.9 million; and

WHEREAS, a panel of federal district court judges has ruled that the redistricting done in Wisconsin in 2011 was unconstitutional; and

WHEREAS, redistricting to achieve partisan gains is improper, whether it is done by Republicans or Democrats.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby insist upon the creation of a nonpartisan procedure of legislative and congressional redistricting plans.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.
RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

I.A.1.f. Support the creation of a nonpartisan procedure for the preparation of legislative and congressional redistricting plans.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 45

Offered for consideration this 20th Day of September 2020 by
Door County

Relating to

Supporting a Nonpartisan Redistricting System

WHEREAS, under current laws, Wisconsin’s legislative district boundaries are redrawn by the Legislature following each decennial federal census; and

WHEREAS, at the same intervals, Wisconsin’s congressional districts are re-apportioned pursuant to federal law; and

WHEREAS, legislative and congressional redistricting plans enacted pursuant to this procedure are used to elect members of the legislature and members of Congress in the fall of the second year following the year of the census; and

WHEREAS, historically, legislative and congressional redistricting plans in Wisconsin have been susceptible to partisan influence and controversy. Litigation, related to the 2011 redistricting process, cost taxpayers nearly $1.9 million; and

WHEREAS, allowing any party to control the redistricting process is, arguably, contrary to democracy and fairness.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby goes on record as being in favor of a nonpartisan legislative and congressional redistricting system; and

BE IT FURTHER RESOLVED that such a process would promote more accountability, encourage transparency, garner broad bipartisan support, and prohibit the consideration of voting patterns, party information, and incumbents’ residence information or demographic information in drawing the maps, except as necessary to ensure minority participation as required by the U.S. Constitution.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.
2020 CONFERENCE ACTION:

Caption:

I.A.1.f. Support the creation of a nonpartisan procedure for the preparation of legislative and congressional redistricting plans.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 46

Offered for consideration this 20th Day of September 2020 by
Walworth County

Relating to

Urging the State Legislature to Create a Nonpartisan Procedure for the Preparation of Legislative and Congressional Redistricting Plans

WHEREAS, currently under the State Constitution, the Legislature is directed to redistrict legislative districts according to the number of inhabitants at its next session following the decennial federal census by the majority party; and at the same intervals, the Legislature also reapportions congressional districts pursuant to federal law; and

WHEREAS, legislative and congressional redistricting plans enacted pursuant to this procedure are used to elect members of the Legislature and members of Congress in the fall of the second year following the year of the census; and

WHEREAS, historically, legislative and congressional plans in Wisconsin have been subject to partisan influence that put the desires of politicians ahead of the electoral prerogative of the people; and

WHEREAS, the 2011 process to draw the maps and fight litigation contesting those maps cost taxpayers nearly $1.9 million; and

WHEREAS, redistricting to achieve partisan gains is improper, whether it is done by Republicans or Democrats.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby insist upon the creation of a nonpartisan procedure for the preparation of legislative and congressional redistricting plans; and

BE IT FURTHER RESOLVED that the process promotes more accountability, transparency, and prohibits the consideration of voting patterns, party information, and incumbents’ residence information or demographic information in drawing the maps, except as necessary to ensure minority participation as required by the United States Constitution.
STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

I.A.1.f. Support the creation of a nonpartisan procedure for the preparation of legislative and congressional redistricting plans.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 47

Offered for consideration this 20th Day of September 2020 by

Eau Claire County

Relating to

Requesting Support for at Least a 20% Increase in Federal Smith-Lever and 1890 Extension Capacity Funding in the USDA’s National Institution for Food and Agriculture

WHEREAS, the Cooperative Extension system is the core mechanism through which land grant colleges and universities bring vital, practical information to agricultural producers, small business owners, consumers, families, and young people in rural and urban settings; and

WHEREAS, Cooperative Extension has a presence in virtually every county, parish, and borough in the country; and

WHEREAS, these programs include 4-H, the country’s largest youth development organization, which serves nearly 6 million youth and focuses on social and economic mobility for all kids, workforce development, and positively impacting the health of all Americans; and

WHEREAS, capacity funding through Smith-Lever and 1890’s Extension is the backbone of the Extension system, which is leveraged many times over to implement science-based education programs and support local educators; and

WHEREAS, capacity funds give Extension the ability to respond quickly to extreme and emerging issues that fall outside of standard programs including responding to natural disasters and emerging health crises; and

WHEREAS, Smith-Lever capacity funding has not increased for the past several years, severely limiting the ability of the Extension system to meet counties’ most pressing problems.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request and support at least a 20% increase in federal Smith-Lever and 1890 Extension capacity funding in the USDA’s National Institute for Food and Agriculture in the FY21 budget.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:
Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt
Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2020 CONFERENCE ACTION:

Caption:

I.E.1.c. Seek and support increased federal funding for Cooperative Extension.

Personnel, Finance, and County Organization
Wisconsin Counties Association

2020 Conference Resolution 48

Offered for consideration this 20th Day of September 2020 by
Walworth County

Relating to

Requesting Elimination of the 0% Levy Cap Imposed on Wisconsin Counties

WHEREAS, in 2012, the State of Wisconsin imposed limits on town, village, city, and county property tax levies under Section 66.0602 of the Wisconsin Statutes; and

WHEREAS, Wis. Stat. § 66.0602 limits that increase to the local property tax levy to no more than the greater of (a) 0% of last year’s actual levy, or (b) a percentage equal to the percentage change in equalized value due to new construction less improvements removed; and

WHEREAS, the percentage of net new construction in Walworth County used to calculate the increase in the operating levy allowance has significantly lagged the Consumer Price Index for All Urban Consumers (CPI-U) over this period; and

WHEREAS, as a result, Walworth County has been forced to absorb inflationary increases in normal operating expenditures with no offsetting increase in revenues; and

WHEREAS, unexpected increases in the expenditures for certain items, particularly unfunded mandates such as the cost of Child Protective Services, has compounded this issue; and

WHEREAS, Walworth County has taken measures to curb spending by cutting costs and reducing program offerings.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request complete elimination of the current 0% tax levy cap or replacing it with a levy allowance that adequately reflects the increases in everyday costs incurred by Wisconsin counties.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Buechel, second by Connors, to adopt Resolutions 31-48. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.
2020 CONFERENCE ACTION:

Caption:

VI.G.1. Oppose the imposition of levy limits.

Personnel, Finance, and County Organization
CONSIDERATION OF LATE RESOLUTION
Wisconsin Counties Association

2020 Conference Resolution
Late Resolution 1

Offered for consideration this 20th Day of September 2020 by
Milwaukee County

Relating to

Calling Upon the State of Wisconsin and All Wisconsin Counties to Make Positive Policy Changes Which Will Work Toward Eliminating Systemic Poverty and Inequality

WHEREAS, the May 25, 2020 murder of George Floyd has reignited the national conversation on race, poverty, and inequality; and Wisconsin counties, as arms of the State of Wisconsin, fulfilling many vital state-mandated services, are on the frontlines in addressing the social ills facing many Wisconsinites; and

WHEREAS, the Pew Research Center’s “Race in America 2019” report uncovered the following statistics regarding racial bias in the United States:
• Approximately 65 percent of Blacks “say someone has acted suspicious of them or as if they weren’t smart” compared with 37 percent of Latinos, 34 percent of Asians, and 25 percent of Whites
• Approximately 78 percent of Blacks “say we haven’t gone far enough in giving blacks equal rights with whites” compared with 37 percent of Whites agreeing
• Approximately 64 percent of Blacks are pessimistic toward the notion “we will eventually achieve equality”

; and

WHEREAS, in 2018, in the University of Wisconsin-Madison “Supplement to the 2016 Wisconsin Poverty Report,” university researchers found:
• Using the Wisconsin Poverty Measure, in 2016 30.3 percent of Blacks and 18.5 percent of Latinos and other minorities lived in poverty compared to 10 percent of Whites
• Overall poverty in Milwaukee County is significantly higher than the rest of Wisconsin – 17.5 percent versus 10.8 percent in 2016
• “These data suggest that improving economic and social outcomes for individuals and families in Milwaukee, especially for blacks, would reduce poverty rates within the county and overall in the state.”

and there is a well-established common understanding of the correlation between poverty, crime, and social achievement; and
WHEREAS, Wisconsin Superintendent Carolyn Stanford Taylor issued a press release on October 30, 2019 relating to Wisconsin's 2019 National Assessment of Educational Progress (NAEP), noting, "Wisconsin’s scores reflected a wider gap between the performance of black and white students than any other state or jurisdiction except one, the District of Columbia;" and

WHEREAS, Milwaukee County has worked toward addressing the societal ill of racial inequality by:
• Creating the Office of African American Affairs in April 2017 (File No. 16-726)
• Declaring racism a public health crisis in April 2019 (File No. 19-397)
• Prioritizing federal Community Development Block Grant dollars toward projects which improve local community and economic development rather than routine public works maintenance in April 2019 (File No. 19-153)
• Co-creating the Milwaukee City-County Joint Taskforce on Climate and Economic Equity in July 2019 (File No. 19-582)
• Creating Chapter 108 – Achieving Racial Equity and Health in the Milwaukee County Code of General Ordinances in April 2020 (File No. 20-174)

; and

WHEREAS, the Reverend Doctor Martin Luther King, Jr. once said at the 1963 March on Washington, "We are now faced with the fact that tomorrow is today. We are, confronted with the fierce urgency of now. In this unfolding conundrum of life and history, there 'is' such a thing as being too late. There is no time for apathy or complacency. This is a time for vigorous and positive action;" and

WHEREAS, the Committee on Finance, at its special meeting of July 21, 2020, recommended adoption of File No. 20-576 (vote 6-0).

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby call upon the State of Wisconsin and all Wisconsin counties to seize the moment to constructively work toward positive change against systemic racism and inequality; and

BE IT FURTHER RESOLVED that this resolution be distributed to member counties with an invitation to work collaboratively toward positive change against systemic racism and inequities.

RESOLUTIONS COMMITTEE ACTION: Motion by Nicholson, second by Kruse, to recommend consideration and adoption of Late Resolution 1 by Milwaukee County. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Consideration and Adoption.

2020 CONFERENCE ACTION:

Caption:

Urge the State of Wisconsin and all Wisconsin counties to seize the moment to constructively work toward positive change against systemic racism and inequities.
Preliminary Estimate of the January 1, 2020 Population for Walworth County

DIR Demographic Services <DIR_Demo@wi.gov>
Mon 8/10/2020 11:04 AM
To: Bushey, Kimberly <kbushey@co.walworth.wi.us>

Dear County Clerk:

The preliminary estimate of the January 1, 2020 population for Walworth County is 104,086. This represents a change of 1,858 persons (1.82%) since the 2010 Census.

<table>
<thead>
<tr>
<th>Municipality</th>
<th>2010 Census Count</th>
<th>2020 Preliminary Estimate</th>
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<tbody>
<tr>
<td>Town of Bloomfield</td>
<td>6,278</td>
<td>1,611</td>
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<tr>
<td>Town of Darien</td>
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<td>Town of Delavan</td>
<td>5,285</td>
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<td>Town of East Troy</td>
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<td>Town of Geneva</td>
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<td><strong>Total for Walworth County</strong></td>
<td><strong>102,228</strong></td>
<td><strong>104,086</strong></td>
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</table>

If you believe the estimate of the county or any of its component municipalities is not a reasonable approximation of the population, please see the challenge form at https://doa.wi.gov/DIR/Challenge_Form_County.pdf

Approximately 80,846 of the estimated population for Walworth County are of voting age. The County’s voting age population is the summation of the voting age population for all communities within the county. This approximation is a courtesy estimate which helps you comply with Wisconsin Statute 5.66, which requires municipal clerks to approximate the number of electors prior to elections. The voting age population was calculated by applying the census proportion of persons over 18 to the preliminary January 1 estimate, and then multiplying the result by a state-wide factor to account for the general aging of the population.

Demographic Services Center  
Division of Intergovernmental Relations  
WI Dept. of Administration  
https://doa.wi.gov/demographics
RESOLUTION

No. 2020-065

TO CONDUCT COUNTYWIDE ADVISORY REFERENDUM ON CREATION OF NONPARTISAN PROCEDURE FOR THE PREPARATION OF LEGISLATIVE AND CONGRESSIONAL REDISTRICTING PLANS AND MAPS

WHEREAS, the Bayfield County Board of Supervisors on October 31, 2017 passed a resolution calling for nonpartisan legislative and congressional redistricting maps; and

WHEREAS, pursuant to Article IV, Section 3 of the Wisconsin Constitution, the Wisconsin Legislature is directed to redistrict state legislative districts "according to the number of inhabitants" at its next session following the decennial federal census. The legislature also reapportions congressional districts at the same interval pursuant to federal law; and

WHEREAS, there are numerous indicators that the citizens of Wisconsin are concerned about the practice of redistricting by whichever party holds the majority, because it may stifle political participation and competition, discourage collaboration and compromise, and lack the fairness necessary to our democratic process, by undermining the principle of one-person-one vote.

WHEREAS, the current procedure allows the legislature of the majority party to prepare redistricting plans and maps that may result in unfair partisan plans and maps, allowing the legislature to choose its voters rather than the voters choosing their representatives, which is commonly called gerrymandering.

NOW, THEREFORE, BE IT RESOLVED, that the Bayfield County Board of Supervisors, in legal session assembled, does hereby approve that the following question be placed on the November 3, 2020 ballot as an advisory referendum question:

Question: Should the Wisconsin legislature create a nonpartisan procedure for the preparation of legislative and congressional district plans and maps?

YES NO

AND BE IT FURTHER RESOLVED, that the Corporation Counsel prepare a Notice of Referendum to be published by the Bayfield County Clerk in accordance with statutory requirements;

AND BE IT FURTHER RESOLVED, that this resolution and the referendum shall be filed with the Bayfield County Clerk no later than 70 days prior to the November 3, 2020 election at which the question will appear on the ballot.

AND BE IT FURTHER RESOLVED, that the County Clerk is directed to send results of the referendum to the Governor of the State of Wisconsin, the Wisconsin Counties Association, the Wisconsin Towns Association, the Wisconsin League of Municipalities, all members of the State Legislature, and to each Wisconsin County Board.

FISCAL NOTE: There will be minimal cost to the County depending on the size of the ballot.
BAYFIELD COUNTY BOARD OF SUPERVISORS

[Signature]
Dennis M. Pocernich, Chairman

STATE OF WISCONSIN }
 } ss.
BAYFIELD COUNTY )

I, Scott S. Fibert, Bayfield County Clerk, hereby certify that the foregoing is a true and correct copy of Volume 28, adopted by the Bayfield County Board of Supervisors at their meeting held on the 28th day of July, 2020.

[Signature]
Scott S. Fibert, Bayfield County Clerk
Resolution No. 34 - 07/19
Urging the State Legislature to Create a Nonpartisan Procedure for the Preparation of Legislative and Congressional Redistricting Plans

Moved/Sponsored by: Executive Committee

WHEREAS, currently under the State Constitution, the Legislature is directed to redistrict legislative districts according to the number of inhabitants at its next session following the decennial federal census by the majority party; and at the same intervals, the Legislature also reapportions congressional districts pursuant to Federal law; and,

WHEREAS, legislative and congressional redistricting plans enacted pursuant to this procedure are used to elect members of the Legislature and members of Congress in the fall of the second year following the year of the census; and,

WHEREAS, historically, legislative and congressional plan in Wisconsin have been subject to partisan influence that put the desires of politicians ahead of the electoral prerogative of the people; and,

WHEREAS, the 2011 process to draw the maps and fight litigation contesting those maps cost taxpayers nearly $1.9 million; and,

WHEREAS, redistricting to achieve partisan gains is improper, whether it is done by Republicans or Democrats.

NOW, THEREFORE, BE IT RESOLVED that the Walworth County Board of Supervisors insists upon the creation of a nonpartisan procedure for the preparation of legislative and congressional redistricting plans.

BE IT FURTHER RESOLVED that the process promotes more accountability, transparency and prohibits the consideration of voting patterns, party information and incumbent’s residence information or demographic information in drawing the maps, except as necessary to ensure minority participation as required by the United States Constitution.

BE IT FURTHER RESOLVED that the County Clerk is hereby directed to forward a copy of this resolution to the Governor of the State of Wisconsin, the Wisconsin Counties Association, the Wisconsin Towns Association, the Wisconsin League of Municipalities and all State Assembly and Senators representing Walworth County.

Nancy Russell
County Board Chair

Kimberly S. Bushey
County Clerk

County Board Meeting Date: July 9, 2019
Action Required:  Majority Vote **X**  Two-thirds Vote _____  Other _____

Policy and Fiscal Note is attached.
Reviewed and approved pursuant to Section 2-91 of the Walworth County Code of Ordinances:

<table>
<thead>
<tr>
<th></th>
<th>6/18/19</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>David A. Bretl</td>
<td></td>
<td></td>
</tr>
<tr>
<td>County Administrator/Corporation Counsel</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Nicole Andersen</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Deputy County Administrator - Finance</td>
<td></td>
<td></td>
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</tbody>
</table>

If unsigned, exceptions shall be so noted by the County Administrator.
Policy and Fiscal Note
Resolution No. 34 - 07/19

I. **Title:** Urging the State Legislature to Create a Nonpartisan Procedure for the Preparation of Legislative and Congressional Redistricting Plans

II. **Purpose and Policy Impact Statement:** The purpose of this resolution is to urge the State Legislature to create a nonpartisan procedure for the preparation of legislative and congressional redistricting plans.

III. **Budget and Fiscal Impact:** Passage of this resolution will not fiscally impact the County budget.

IV. **Referred to the following standing committees for consideration and date of referral:**

   Committee: Executive Committee          Meeting Date: June 17, 2019
   Vote: 5-0
   County Board Meeting Date: July 9, 2019

Policy and fiscal note has been reviewed and approved as an accurate statement of the probable policy and fiscal impacts associated with passage of the attached resolution.

[Signatures and dates]

If unsigned, exceptions shall be so noted by the County Administrator.
Slate of Potential Goals for the County Administrator During 2020

**General Management:**
Acclimate well to Walworth County as evidenced by few process errors, required corrections, and/or special meetings in the course of regular operations.

Take a leadership role in the development of policy recommendations.

Develop a positive working relationship with office staff, department heads, and elected officials.

**Community:**
Actively pursue efforts to become more visible and known within and throughout Walworth County, particularly with representatives of other units of government and important non-profit organizations.

Evaluate the ICC and prepare strategies for enhancing the impact and benefits of the ICC.

**Ongoing Operations:**
Develop a proposed budget that remains within the levy limits, while advancing programs and incorporating some new ideas.

After completion of the 2021 Administrator’s Budget, prepare a review of the County’s budget process and reporting and make policy recommendations or administrative procedure changes, if any are warranted.

Review and investigate Health Insurance strategies focusing on the State Plan and fully-insured plans.

Ensure continued progress in the development of improved purchasing process and procedures.

**Project Specific:**
Coordinate with the Sheriff’s Office to ensure the Radio Communications Project continues to move forward in a timely, responsible manner.

Ensure diligent progress is made in resolving the structural deficit issue at the LHCC and creating the operational plan for a 90-bed facility.

Respond to and oversee the management of the County’s response to the COVID-19 pandemic.
Walworth County Clerk,

Hello,

On Tuesday, June 9, 2020 at approximately 1:30 PM I was driving along HWY H near Russos Auto Shop in Lake Geneva/Bloomfield, WI. While driving a county mower kicked a stone up at my car and I stopped to assess the damage. Upon assessing the damage, I noted a deep dent and scrape on the right front side of the car. I went back to speak with the mower but upon getting out of my car and pointing at my car the mower raised his hands, but I was unable to approach the mower due to our parked locations. I got back in my car and called my grandfather who had me pick him up and go back out to the mower. My grandfather was able to get the mowers attention and the mower claimed he thought I had an issue with his mow job (I was pointing at my car). After finishing the conversation with the mower, we were given a sheet of paper with a number to contact, Amy Limones. After getting home I wrote down everything I needed to remember and then contacted Amy. Amy had me email her the information and stated they would email me back on Wednesday, June 10, 2020. I awoke on Wednesday with email stating what I needed to complete to file a claim. Attached with this letter is an appraisal from Miller Motors Ford Body Shop in Burlington, WI. There is also a card with contact information. If you have any questions or would like to see any pictures, please contact the number or email attached to the appraisal.

Thank you,

Natasha Zwijacz
Cell: 262-903-9151
Email: nzwijacz18@gmail.com
MILLER MOTOR SALES
family owned since 1939
1196 MILWAUKEE AVE, BURLINGTON, WI 53105
Phone: (262) 763-2466 x237
FAX: (262) 763-5459

Preliminary Estimate

Customer: Zwijacz, Natasha

Written By: TRAVIS RICHARDS

Insured: Zwijacz, Natasha
Policy #: Claim #: Days to Repair: 0
Type of Loss: Date of Loss:
Point of Impact:

Owner: Zwijacz, Natasha
Inspection Location: MILLER MOTOR SALES
(262) 903-9151 Cell
1196 MILWAUKEE AVE
BURLINGTON, WI 53105
Repair Facility
(262) 763-2466 x237 Business

Insurance Company:

VEHICLE

2019 FORD Fusion Hybrid SE FWD 4D SED 4-2.0L Hybrid Sequential MPI

VIN: 3FA6P0LU7KR124487 Interior Color: Mileage In:
License: Exterior Color: Mileage Out:
State: WI Production Date: Condition:

POWER
Power Steering Intermittent Wipers Lane Departure Warning
Power Brakes Tilt Wheel SEATS
Power Windows Cruise Control Cloth Seats
Power Locks Rear Defogger Bucket Seats
Power Mirrors Keyless Entry Reclining/Lounge Seats
Power Driver Seat Alarm Satellite Radio
Power Passenger Seat Message Center WHEELS
DECOR Dual Mirrors Steering Wheel Touch Controls Aluminum/Alloy Wheels
Tinted Glass Telescopic Wheel PAINT
Console/Storage Climate Control Three Stage Paint
Overhead Console Navigation System OTHER
Convenience Console Remote Starter Traction Control
CONVENIENCE Backup Camera Stability Control
Air Conditioning Parking Sensors Signal Integrated Mirrors
Intelligent Cruise Hands Free Device California Emissions

RADIO AM Radio Power Trunk/Gate Release
FM Radio
Stereo
Search/Seek
Satellite Radio
SAFETY
Drivers Side Air Bag
Passenger Air Bag
Anti-Lock Brakes (4)
4 Wheel Disc Brakes
Front Side Impact Air Bags
Head/Curtain Air Bags
Blind Spot Detection

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## Preliminary Estimate

**Customer:** Zwijacz, Natasha  
**Job Number:**

2019 FORD Fusion Hybrid SE FWD 4D SED 4-2.0L Hybrid Sequential MPI

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<thead>
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<th>Line</th>
<th>Oper</th>
<th>Description</th>
<th>Part Number</th>
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<th>Paint</th>
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<tr>
<td>2</td>
<td>R&amp;I</td>
<td>R&amp;I bumper cover</td>
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<td>1.2</td>
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<td>6</td>
<td>Rpr</td>
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<tr>
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<td>RT Fender liner w/o turbo w/2.0 liter DOHC</td>
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<td>Blnd</td>
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<td>31</td>
<td>Repl</td>
<td>Post-repair scan</td>
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**SUBTOTALS**

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<tr>
<th>Qty</th>
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<th>Labor</th>
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# Preliminary Estimate

**Customer:** Zwijacz, Natasha  
**Job Number:**  
**2019 FORD Fusion Hybrid SE FWD 4D SED 4-2.0L Hybrid Sequential MPI**

## ESTIMATE TOTALS

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<thead>
<tr>
<th>Category</th>
<th>Basis</th>
<th>Rate</th>
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<td>Paint Labor</td>
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<td>County Tax</td>
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<tr>
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**MyPriceLink Estimate ID / Quote ID:**  
700797362913681408 / 68743970

MOTOR VEHICLE REPAIR PRACTICES ARE REGULATED BY CHAPTER ATCP 132, WIS. ADM. CODE, ADMINISTERED BY THE BUREAU OF CONSUMER PROTECTION, WISCONSIN DEPT. OF AGRICULTURE, TRADE AND CONSUMER PROTECTION, P.O. BOX 8911, MADISON, WISCONSIN 53708-8911.

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**MILLER MOTOR SALES, INC.**  
1196 Milwaukee Ave.  
Burlington, WI 53105

**Travis Richards**  
Body Shop Manager  
bodyshop@millermotorsales.com  
www.millermotorsales.com

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033737  
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Customer: Zwijacz, Natasha
2019 FORD Fusion Hybrid SE FWD 4D SED 4-2.0L Hybrid Sequential MPI

Estimate based on MOTOR CRASH ESTIMATING GUIDE and potentially other third party sources of data. Unless otherwise noted, (a) all items are derived from the Guide DR2JP13, CCC Data Date 05/01/2020, and potentially other third party sources of data; and (b) the parts presented are OEM-parts. OEM parts are manufactured by or for the vehicle’s Original Equipment Manufacturer (OEM) according to OEM’s specifications for U.S. distribution. OEM parts are available at OE/Vehicle dealerships or the specified supplier. OPT OEM (Optional OEM) or ALT OEM (Alternative OEM) parts are OEM parts that may be provided by or through alternate sources other than the OEM vehicle dealerships with discounted pricing. Asterisk (*) or Double Asterisk (**) indicates that the parts and/or labor data provided by third party sources of data may have been modified or may have come from an alternate data source. Tilde sign (~) items indicate MOTOR Not-Included Labor operations. The symbol (<>) indicates the refinish operation WILL NOT be performed as a separate procedure from the other panels in the estimate. Non-Original Equipment Manufacturer aftermarket parts are described as Non OEM, A/M or NAGS. Used parts are described as LKQ, RCY, or USED. Reconditioned parts are described as Recond. Recored parts are described as Recore. NAGS Part Numbers and Benchmark Prices are provided by National Auto Glass Specifications. Labor operation times listed on the line with the NAGS information are MOTOR suggested labor operation times. NAGS labor operation times are not included. Pound sign (#) items indicate manual entries.

Some 2020 vehicles contain minor changes from the previous year. For those vehicles, prior to receiving updated data from the vehicle manufacturer, labor and parts data from the previous year may be used. The CCC ONE estimator has a list of applicable vehicles. Parts numbers and prices should be confirmed with the local dealership.

The following is a list of additional abbreviations or symbols that may be used to describe work to be done or parts to be repaired or replaced:

**SYMBOLS FOLLOWING PART PRICE:**
m= MOTOR Mechanical component. s= MOTOR Structural component. T= Miscellaneous Taxed charge category. x= Miscellaneous Non-Taxed charge category.

**SYMBOLS FOLLOWING LABOR:**

**OTHER SYMBOLS AND ABBREVIATIONS:**

CCC ONE Estimating - A product of CCC Information Services Inc.

The following is a list of abbreviations that may be used in CCC ONE Estimating that are not part of the MOTOR CRASH ESTIMATING GUIDE:
NOTICE OF CLAIM PURSUANT TO
WIS. STAT. § 893.80(1d)(b)

TO: Walworth County
c/o Kimberly S. Bushey
County Clerk
100 West Walworth Street
Elkhorn, WI 53121

PLEASE TAKE NOTICE:

Pursuant to Wis. Stat. § 893.80(1d)(b), WSPR Enterprise, LLC ("WSPR"), a Wisconsin limited liability company with its principal place of business at W1966 Spring Prairie Rd., Burlington, WI 53105, hereby claims damages from Walworth County for injuries and losses sustained as a result of acts and omissions of the County, its Board of Supervisors, and Zoning Agency, as more particularly described in a July 7, 2020, Notice of Injury previously served. WSPR presents the following itemized statement of damages sought:

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>An award of damages for loss of the benefit of the bargain WSPR would have realized from its contract with Asphalt Contractors, Inc. for lease of property and removal of nonmetallic mining products (12 million tons over 20 years at average price of $1.99 per ton):</td>
<td>$23,900,000.00</td>
</tr>
</tbody>
</table>

Dated this 9th day of September, 2020.

GODFREY, LEIBSLE,
BLACKBOURN & HOWARTH, S.C.
Attorneys for Claimant, WSPR Enterprise, LLC

By: ________________________________
Lisle W. Blackbourn (1003897)

Lisle W. Blackbourn
GODFREY, LEIBSLE,
BLACKBOURN & HOWARTH, S.C.
354 Seymour Court
Elkhorn, WI 53121
Telephone: 262-723-3220
Facsimile: 262-723-7538
Email: lblackbourn@godfreylaw.com